NOTICE

REQUEST FOR QUALIFICATIONS AND PROPOSALS
ENVIRONMENTAL CONSULTING SERVICES
FOR THE TRUMBULL COUNTY LAND REUTILIZATION CORPORATION

The Trumbull County Land Reutilization Corporation (TCLRC) is publishing a "Request for Qualifications and Proposals" from qualified environmental consulting firms to aid in preparing and, in coordination with the TCLRC, overseeing an U.S. Environmental Protection Agency's (EPA's) Brownfield Cleanup grant including overseeing the cleanup work and the reporting requirements and providing technical support for the procurement process of the clean-up contractor under the FY23 Guidelines. The former Diversified Resources site is approximately 29 acres, located at 400 Refractory Road in Champion Township, Trumbull County, Ohio. The full project budget may be up to $918,685 and will be financed from the EPA's Brownfields Cleanup Grant, which must be procured under a competitive award process. Knowledge of and conformance with the requirements of these funding programs is required.

The RFQP is open to all qualified environmental professionals (QEPs) capable and qualified to meet the objectives and requirements described in this document. Qualified Woman-owned businesses (WBE) Minority-owned businesses (MBE) and/or Veteran-owned businesses (VBE) organizations are encouraged to respond.

Work to be performed for the TCLRC includes, but is not limited to the following: Conduct and oversee all phases of environmental site cleanup and response action plan (RAP) development; Prepare a written Quality Assurance Project Plan (QAPP); Provide project management, implementation, and technical oversight; Attend meetings of the TCLRC as requested; Prepare presentations to provide information about the project's progress as requested. Please read the entire RFQP available on the website for additional information regarding the work to be performed.

It is the intent of the TCLRC to solicit qualifications from firms interested in providing such services. The qualifications packet should include information regarding the firm's history; education and experience of the owners and key technical personnel; the technical expertise of the current staff; the firm's experience in facilitating similar projects and/or including experience in managing US EPA Brownfield Clean-up Grants; availability of staff; references and any previous work performed for the TCLRC; comprehensive price proposal.

Upon receipt of the "Request for Qualifications" responses, it is the intent of the TCLRC to select an environmental consulting firm using the following evaluation criteria:
a. Experience in addressing contaminated properties (30%)
b. Experience in successfully completing tasks/projects (15%)
c. Experience in effectively engaging with community members and federal and state agencies (10%)
d. Experience and capacity of project team/personnel (10%)
e. Reasonableness of cost/price proposal (25%)

The Request for Qualifications and Proposals document including the detailed scope of services, submittal requirements, project timeline and evaluation criteria may be obtained by emailing ashley@tnpwarren.org.

The Request for Qualifications and Proposals responses must be received by 12:00 pm, October 5th, 2023 sent to: Attn: Ashley Yuhasz, Trumbull County Land Reutilization Corporation 736 Mahoning Ave. Warren, OH 44483 or ashley@tnpwarren.org.
REQUEST FOR QUALIFICATIONS AND PROPOSALS

Professional Environmental Consulting and
Project Management for the U.S. EPA Brownfield Cleanup Grant
Former Diversified Resources

Submittal Due Date and Time:
October 12, 2023 by 12:00 pm

Question Submittal Deadline:
September 21, 2023 by 12:00 pm

Mail, Email, or deliver documents to:
Ashley Yuhasz, Land Bank Administrator
Trumbull County Land Reutilization Corporation
736 Mahoning Avenue
Warren, Ohio 44483
ashley@warren.org
(330) 469-6828 ext 6
I. Project Information

A. Project Overview

The Trumbull County Land Reutilization Corporation (TCLRC) is publishing a "Request for Qualifications and Proposals" from qualified environmental consulting firms in coordination with the TCLRC, overseeing an U.S. Environmental Protection Agency's (EPA's) Brownfield Cleanup grant including overseeing the cleanup work, conducting public outreach and the reporting requirements under the FY23 Guidelines. The former Diversified Resources site is approximately 29 acres, located at 400 Refractory Road in Champion Township, Trumbull County, Ohio. The project budget may be up to $918,685 and will be financed from the EPA's Brownfield Cleanup Grant which must be procured under a competitive award process. Knowledge of and conformance with the requirements of these funding programs is required. TCLRC plans to select a single Respondent that meets the requirements outlined in this RFQP.

The RFQP is open to all qualified environmental professionals (QEPs) capable and qualified to meet the objectives and requirements described in this document. Qualified Woman-owned businesses (WBE) Minority-owned businesses (MBE) and/or Veteran-owned businesses (VBE) organizations are encouraged to respond.

Proposed activities must meet federal and state requirements and costs will need to be allocated to the separate funding sources, as appropriate. Coordination among the TCLRC, EPA, and others will be required.

Only proposals received no later than 12:00 pm on October 12, 2023 will be considered. Upon receipt, all RFQ submissions will be reviewed for completeness in accordance with the selection criteria contained herein. If complete, TCLRC will assess each Respondent’s qualifications based upon the selection criteria.

Questions must be submitted via email to Ashley Yuhasz, ashley@tnpwarren.org, by 12:00 pm September 21, 2023. Questions and written responses will be provided to all interested Respondents, via email. It is the Respondent’s responsibility to provide a current email address.

B. Project Time Limits

The project is expected to extend from November 1, 2023 with the TCLRC entering into an initial agreement with the most qualified firm and be completed by September 2027 to enable timely submission of final reports/documentation.

C. Background
EPA's Brownfield Cleanup Grants provide funding for eligible entities to carry out cleanup activities at brownfield sites contaminated by hazardous substances, pollutants, contaminants (including hazardous substances co-mingled with petroleum), and/or petroleum. The objectives of the TCLRC are to clean the site and plan for the redevelopment of the property.

The former Diversified Resources site is located near the boundary of Champion Township and Warren Township, though the full site is in Champion Township. As the site affects both communities the project target area is defined by the Census Tracts that most closely match the appropriate area of impact. These Census Tracts are 9307 and 9212. The target area is comprised of a mix of property types including residential, industrial, commercial, education, and medical uses. Located at the State Route 45/Mahoning Road exit of the State Route 5/State Route 82 Bypass, the site is a poster child for post-industrial abandonment within the Mahoning Valley. The site itself has several smaller outbuildings overgrown with vegetation, and two large structures remain in a state of severe deterioration. Based on the findings of the Phase I Property Assessment, the site was used for heavy industrial purposes involving the manufacturing of refractory bricks from approximately the 1960s through the mid-1980s. Following refractory brick operations, the property was used through the 1990s and 2000s for various recycling operations, including industrial wastes. In 2015, the US EPA conducted a Time Critical Removal Action to remove hazardous wastes including fuels, solvents, and asbestos-containing materials. However, the eastern portion of the property remains characterized by presumably non-hazardous staged wastes, primarily metal grindings (i.e., swarf), including thousands of drums, hundreds of ‘super sacks’, and many other miscellaneous containers and vessels. The central portion of the property is characterized by multiple material piles, including slag, refractory bricks, construction and demolition debris, and scrap ASTs. Several buildings exist on the property in poor condition and various stages of demolition. The property is currently unoccupied and inactive.

II. Scope of Services

A. Project Services (See Attached Work Plan)

The Trumbull County Land Reutilization Corporation intends to award a contract to a full-service consulting firm to oversee the grant including overseeing the cleanup work and the reporting requirements and providing technical support for the procurement process of the clean-up contractor under the FY23 Guidelines. The successful consulting firms are expected to perform many tasks including, but not limited to, the following:

- Work collaboratively with the TCLRC and EPA Project Managers.
- Conduct work in accordance with EPA and TCLRC approved work plans.
· Prepare and maintain schedules and budgets for all assigned grant activities.
· Provide project management implementation, and technical oversight.
· Prepare presentations to provide information about the project's progress as requested.
· Prepare a bid document and oversee the procurement and award process for the cleanup work including construction administration and final inspection requirements according to the grant funding regulations.
· Conduct and oversee all phases of environmental site cleanup and response action plan (RAP development, and prepare appropriate technical reports - printed and electronic formats) consistent with U.S. EPA and state environmental regulatory and cleanup standards.
· Provide work updates and information to all stakeholders as requested by the Land Bank Administrator.
· Prepare a written Quality Assurance Project Plan (QAPP) in compliance with U.S. EPA regulations. Applicants should provide the name of a certified lab to perform the analyses on the samples that are collected. The certification should include all the analyses in the matrices of interest.
· Prepare bid documents for contractor selection, facilitate bidding process, review and make recommendations for bid award.
· Minimum monthly progress reports and/or pay requests to facilitate updates to EPA ACRES database including documentation of Davis-Bacon compliance
· Draft and Final Report, including validated lab data, maps, waste manifests, photos, etc.

B. Reporting Requirements

One copy of each one of the following reports shall be prepared by the consultant and submitted to the Land Bank Project Administrator for approval:

· Quarterly and annual financial and progress reports required by the U.S. EPA.
· Submission or updating of information in the U.S. EPA ACRES reporting system for assessed sites.
· Technical memoranda, as requested by the TCLRC
· Other grant related reports required by the U.S. EPA.

III. Request for Qualifications Timetable

· Request for Qualifications Issued - September 7th, 2023
· Deadline for Written Questions - September 21st, 2023
Written Responses Sent - September 28th, 2023
Responses Due - October 12th, 2023

IV. Submission

A. Notice to Respondents
   · The TCLRC expressly reserves the right to amend or withdraw this Request for Qualifications at any time and to reject any or all responses.
   · The TCLRC is not bound to accept the lowest cost proposal.
   · The TCLRC reserves the right to negotiate contract terms contemporaneously and/or subsequently with any number of proposers as the TCLRC deems to be in its best interest.
   · The TCLRC reserves the right to request any additional information at any stage of the Request for Qualifications process. Compliance shall be at the proposer's expense.

B. Questions

Qualified consulting firms may submit written questions related to the specific project requirements, the RFQ process, and the contents of the Statements of Qualifications by 12:00 p.m. on September 21st, 2023 to:

Ashley Yuhasz
Land Bank Administrator
736 Mahoning Ave NW
Warren, OH 44483

OR

ashley@tnpwarren.org

C. Responses to questions

Written responses to all questions received on time will be transmitted by e-mail to all holders of the Request for Qualifications who either pose a question or request, in writing prior to 12:00 p.m. on September 21st, 2023, to be included on the question response distribution list. Oral questions will not be accepted. Consultants are directed to rely only on the provisions of this Request for Qualification Statements and written addenda in preparing their response.

D. Submission Packet
Consultants are asked to submit concise qualifications describing their capacity to manage projects and their experience with similar projects. The proposal must contain the following information:

i. Business Organization

This section shall include the firm’s name, areas of expertise, brief history of the firm, number of employees, office locations, and business addresses. The name, address, and telephone number of the consulting firm's assigned project manager shall be included. Describe the capacity of your staff and their ability to perform the work in a timely manner, relative to present workload, and the availability of the assigned staff.

ii. Experience and Capabilities

The relevant management and technical experience, capabilities, and knowledge of the consulting firm and key personnel shall be defined with respect to the following activities:
· Conducting Analysis of Brownfields Cleanup Alternatives (ABCA) processes and reports.
· Conducting environmental investigations and cleanups.
· Conducting environmental activities in association with facility deactivations.
· EPA project experience, especially within the Brownfield Cleanup program.
· Development/redevelopment experience.
· Redevelopment planning related to brownfield properties, including employing Low Impact Development stormwater management and renewable energy design techniques.
· Knowledge and expertise pertaining to federal environmental statutes or associated regulations, as well as U.S. EPA-related regulations, processes and procedures pertinent to the scope of services of this project.
· Knowledge and expertise pertaining to OSHA and other health and safety rules.

iii. Price proposal comprehensive of the outlined scope of work

E. Submission

Responses are due by 12:00 p.m. on Thursday, October 12, 2023.
Submit to:
Ashley Yuhasz
Land Bank Administrator
736 Mahoning Ave NW
Warren, OH 44483

OR
Failure to submit on time may constitute grounds for the rejection.

All information included in the submitted proposal will be classified in accordance with state statutes governing data practices.

V. Evaluation and Contract Award

The TCLRC reserves the right to interview any or all respondents at its discretion. The TCLRC is not responsible for any costs incurred by the respondent in preparing for or participating in an interview.

Responses will be evaluated by an Evaluation Team in accordance with the provisions listed below.

The Evaluation Team will be made up as follows: The Trumbull County Land Reutilization Corporation, Trumbull Neighborhood Partnership

The Evaluation Team will review and evaluate responses based on the following criteria:

- Experience in addressing contaminated properties (30%)
- Experience in successfully completing tasks/projects (15%)
- Experience in effectively engaging with community members and federal and state agencies (10%)
- Experience and capacity of project team/personnel (10%)
- Reasonableness of cost/price proposal (25%)

An Evaluation Panel will review the responses against the criteria in this RFQ and rank each one accordingly. At its option, the committee may invite one or more respondents for an interview.

The TCLRC will make the final decision, after considering recommendations by the Evaluation Team.

Following review and selection a formal written agreement will be executed between the most qualified firm and the TCLRC and will include the scope of work provisions detailed herein.

Attachments:

Workplan
EPA Cleanup Grant Terms and Conditions
TRUMBULL COUNTY LAND REUTILIZATION CORPORATION

BROWNFIELD CLEANUP GRANT WORK PLAN

FORMER DIVERSIFIED RESOURCES SITE

JUNE 12, 2023

Grant Recipient: The Trumbull County Land Reutilization Corporation (TCLRC)

Project Contact: Ashley Yuhasz
Land Bank Administrator
736 Mahoning Avenue
Warren, Ohio 44483
ashley@tnpwarren.org
Office Phone 330-469-6828 ext. 6

Project Period: October 1, 2023 – September 30, 2027

Goal/Objective: Goal 6: Safeguard and Revitalize Communities, Objective 6.1: Clean Up and Restore Land for Productive Uses and Healthy Communities. Specifically, this Brownfields assistance agreement will provide funding to the recipient to clean up brownfield properties for future use and redevelopment.

The Small Business Liability Relief and Brownfields Revitalization Act (SBLRBRA) was signed into law on January 11, 2002. The Act amends the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA), as amended, by adding Section 104(k). Section 104(k) authorizes the U.S. Environmental Protection Agency (EPA) to provide funding to eligible entities to inventory, characterize, assess, conduct planning related to, remediate, or capitalize revolving loan funds for, eligible brownfield sites. The Brownfields Utilization, Investment, and Local Development (BUILD) Act of March 2018 reauthorized and amended the Brownfields provisions of CERCLA. Finally, the Infrastructure Investment and Jobs Act (IIJA) of November 2021 provided additional funding and opportunities for communities to address the economic, social, and environmental challenges caused by brownfields sites. In accordance with the "FY23 Brownfields Guidelines for Brownfields RLF Grants," recipients were selected through the annual national competition. The project period is four years.

CFDA: 66.818 Multipurpose, Assessment, Cleanup, and Revolving Loan Fund Grants
CERCLA Authority: 104(k)(2)&(3)
Budget: FY 23
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1.0 Introduction

The Trumbull County Land Reutilization Corporation (TCLRC) applied for and was selected to receive funding under a U.S. Environmental Protection Agency (EPA) FY 2023 Brownfield Cleanup Grant totaling $918,685 to address hazardous substance and petroleum contamination at the Former Diversified Resources site. The subject Property is comprised of approximately 29-acres located at 400 Refractory Road in Champion Township, Trumbull County, Ohio. The property is situated on formerly industrial land in a primarily commercial/industrial area near Warren, Ohio. The purpose of the U.S. EPA Cleanup Grant funds is to assist the County in cleaning up hazardous substance and petroleum contamination, rendering the Property safe for redevelopment.

2.0 Project Overview

The site was used for heavy industrial purposes involving the manufacturing of refractory bricks from approximately the 1960s through the mid-1980s. Following refractory brick operations, the property was used through the 1990s and 2000s for various recycling operations, including industrial wastes.

As early as 2001, the Trumbull County Health Department had issued a Notice of Violation (NOV) letter to the site for solid waste violations. The Ohio EPA also issued a NOV letter to the site in 2008 and the Trumbull County Board of Health issued Findings and Orders against the site. The case was eventually referred to the county Sheriff’s Office and the county Prosecutor’s Office, where criminal charges for open dumping of solid waste were filed against the site owner. The Mahoning-Trumbull Air Pollution Control Agency also issued a NOV for non-compliance with National Emission Standards for Hazardous Air Pollutants (NESHAP) requirements resulting from the unpermitted demolition of structures with transite siding panels, as well as the improper management of the panels.

By August 30, 2012, the US EPA had inspected the site and documented sufficient concerns to move forward with further assessment actions. Samples were obtained from various drums, waste piles, and drainage channels. Analytical results were used for the purpose of waste profiling/characterization. Total chromium and lead exceeded the USGS PECs of 111 and 128 mg/kg, respectively from sediment obtained from the western concrete drainage ditch and unnamed creek north of the site.

In 2015, the US EPA conducted a Time Critical Removal Action to remove hazardous wastes including, fuels, solvents, and asbestos-containing materials. However, the eastern portion of the property remains characterized by presumably non-hazardous staged wastes, primarily metal grindings (i.e., swarf), including thousands of drums, hundreds of ‘super sacks’, and many other miscellaneous containers and vessels. The central portion of the property is characterized by multiple material piles, including slag, refractory bricks, construction and demolition debris, and scrap ASTs. Several buildings exist on the property in poor condition and various stages of demolition.

Phase I and Phase II assessment work in accordance with the Ohio EPA Voluntary Action Program (VAP) was conducted under an Ohio EPA Targeted Brownfield Assessment grant in 2022. The VAP Phase I
Property Assessment determined the following 15 identified areas/recognized environmental concerns (IA/REC) associated with the property:

- IA/REC-1: Former Rail Spur
- IA/REC-2: White Material Deposit (High pH)
- IA/REC-3: ASTs (3)
- IA/REC-4: Three 20,000-g Horizontal Metal ASTs, (Brownish-red Liquid and Odor)
- IA/REC-5: Creek Sediment (Chromium and Lead)
- IA/REC-6: Mixed Waste Piles (Slag, Rubble, ACM)
- IA/REC-7: Slag Piles
- IA/REC-8: ASTs and Debris Piles
- IA/REC-9: Propane Cylinders, Debris, ASTs (2)
- IA/REC-10: ASTs (4) and Debris
- IA/REC-11: Kiln Brick Debris Pile
- IA/REC-12: Rubble Filled Machine pits (3)
- IA/REC-13: Drums/Supersacks/Buckets/Block/Brick (Odors and Staining), ASTs (5)
- IA/REC-14: Slag Pile
- IA/REC-15: Miscellaneous Waste and Debris Piles

Phase II assessment work included completion of several soil borings and the installation of ground water monitoring wells. Slightly elevated concentrations of arsenic, cobalt, and lead were detected in ground water above their Unrestricted Potable Use Standard (UPUS) at several well locations. No other target COCs in ground water had concentrations above UPUS and/or laboratory detection limits. Most of the wells exhibited slow recharge and yielded turbid ground water samples which may have contributed to false positive analytical results for the metal constituents. None of the soil or ground water analytical results obtained demonstrate concentrations of volatile COCs indicative of a potential concern for vapor intrusion.

Soil at IA-6 exhibits detectable levels of asbestos; therefore, the asbestos inhalation pathway is considered potentially complete at the property. Near-surface soil sample (SS-7) collected near a mixed waste pile area (IA-6) was found to have asbestos content above the US EPA threshold of >1% that is considered to be ACM. In addition, near-surface soil sample SS-5 contained asbestos below the ACM threshold, but still must be further evaluated and/or mitigated under the VAP.

Remedial actions must be implemented in the 15 Identified Areas at the site to meet applicable VAP standards. To achieve the stated purpose of this USEPA Brownfield Cleanup grant, the following objectives must be met:

- The various waste streams (e.g., drums, super sacks, waste piles) must be removed from the site.
• The sediment in the drainage channel/creek must meet chromium and lead standards for sensitive ecological receptors.

• Soil in the upper two feet on the Property must meet direct contact standards in accordance with Environmental Covenants restricting land use to Commercial/Industrial (C/I) worker activities.

• Soil on the property must meet direct contact standards for Construction/Excavation (C/E) workers or otherwise be mitigated to address this exposure pathway.

• The ground water at the site exceeds the unrestricted potable use ingestion pathway on the Property and must be mitigated. The data indicates that the ground water in the shallow aquifer exceeds UPUS at three locations on the Property but satisfies the VAP ground water response requirement that UPUS be met at the downgradient Property boundaries.

Meeting these objectives will enable the Certified Professional to compile No Further Action (NFA) documentation for the site in support of a Covenant-Not-to-Sue (CNS) from the Ohio EPA under the VAP.

The purpose of the remedial actions and ultimate NFA and CNS from the Ohio EPA is to promote redevelopment and place the site back into productive re-use. Champion Township’s comprehensive land use plan currently targets roughly 2% of future land development be designated for industrial uses and that land be located as close as possible to the existing transportation network. Clean-up and redevelopment of this site is environmentally and economically ideal due to the site’s prime location along State Route 82/5 (daily traffic count 28,310) and State Route 45 (daily traffic county 15,300). SR 82/5 and SR 45 are significant corridors that connect the area to Pittsburgh, Cleveland, Akron, and Lake Erie. The site is also located in immediate proximity to a well establish educational hub (Kent State University Trumbull Campus, Fairhaven School, and the Trumbull County Career and Technical Center) and the future site of a multimillion-dollar new investment and construction of Mercy Health/Bon Secour Medical Center.

Currently, the TCLRC is in negotiations with a national sustainable tech company that is interested in developing the site upon completion of the cleanup activities. GreenBoardIT is in the early stages of performing due diligence on the site. The multimillion-dollar investment will fulfill Champion Township’s Strategic Plan by attracting new business to the township, specifically within currently zoned commercial and industrial areas.

The outcome of the site clean-up will be the elimination of hazardous materials that are currently exposed to the environment and are adjacent to a stream, businesses, and an apartment complex. The site clean-up and reuse of the space will also reduce trespassing and vandalism by removal of a blighted space that draws the attention of curious persons seeking to explore at best and destroy at worst. The outcome of site reuse will bring with it a multitude of benefits. The construction and site modifications needed for the
new business will provide contracted work for area firms. A new or expanded industrial or commercial facility will provide jobs within the community. The fully operational business will provide important income tax revenue as well as property tax revenue to the county and the township.

2.1 FY23 Brownfields Cleanup Grant Activities

The grant-funded activities to be performed consist primarily of the following general categories of work:

- Overall management and coordination of Site cleanup;
- Planning the technical objectives, scope, and sequence of remedial activities to be implemented;
- Execution of the approved Remedial Action Plan by a Qualified Environmental Professional (QEP) and Remediation Contractor; and
- Preparation of technical reports and documents to certify cleanup is complete and applicable standards are met.

The cleanup of the site, as outlined in this work plan, takes full advantage of the flexibility of the Ohio EPA Voluntary Action Program (VAP) to meet all applicable environmental laws and regulations, while maximizing protections of human health and the environment, and minimizing the overall cost. The work will be performed under the Memorandum of Agreement (MOA) Track of the VAP, which will ensure oversight, input, and guidance by the Ohio EPA as the project proceeds toward No Further Action (NFA) status and ultimately a Covenant-Not-to-Sue (CNS).

The site is primarily impacted by solid waste in drums and super sacks (interior) and waste piles of slag, asphalt, and concrete (exterior). A portion of the outside waste piles is comingled with asbestos. Onsite drainage channel sediments are impacted with chromium and lead. It is estimated that up to 3,400 drums, 200 supersacks, 9,000 tons of waste piles, and 11 empty above ground storage tanks (ASTs) are present on the property and must be removed in order to clean up the site to meet regulatory standards and prepare the site for re-development. The remedy will also entail instituting practical land use restrictions (e.g., future mandate commercial/industrial land use and prohibit ground water use for potable purposes) and implement a Risk Mitigation Plan (RMP) to protect future construction/excavation workers from potentially impacted soil exceeding standards.

3.0 Management & Coordination

The project team includes the Trumbull County Land Reutilization Corporation as the Applicant, Trumbull Neighborhood Partnership (TNP), Champion Township Trustees, and Youngstown-Warren Regional Chamber. All project partners have extensive experience managing and administering a variety of grants. TNP in partnership with the TCLRC, has successfully been awarded and completed a number of Ohio EPA Targeted Brownfield Assessment (TBA) grants, Ohio Department of Development Brownfield Remediation Program grants, and Bureau of Underground Storage Tank Regulation grants. In addition, TNP secured the Ohio EPA TBA grant that performed the Phase I, Phase II and the Residual Material Inventory for this project site.
This team has the programmatic capability to oversee grant-funded activities with internal staff experienced in grant implementation and management. TCLRC will communicate directly with the USEPA and be responsible for all administrative requirements of the grant agreement, tracking progress on task work assignments, and preparation and submittal of quarterly reports. In addition, TCLRC will also convene regular meetings of the management team members, and delegate and coordinate activities under the grant. TCLRC will contract with the selected consultant (i.e., Qualified Environmental Professional) and contractors to execute specific work items to produce the determined outputs and achieve the goals and outcomes formulated specifically for this project. TCLRC is familiar with the federal procurement process and routinely solicits professional and contractor services to achieve its programmatic goals. TCLRC has the administrative systems in place to contract, direct, and control outside resources of this nature. Our Project Team, as outlined in the following table, is experienced and comfortable in these roles necessary to efficiently manage and coordinate the grant activities.

**Project Management Team**

<table>
<thead>
<tr>
<th>Team Member</th>
<th>Responsibilities</th>
<th>Years of Experience</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sam Lamancusa, Trumbull County Treasurer, Land Bank Board President</td>
<td>Applicant, Fiscal Agent, procurement of consultant and remediation contractor</td>
<td>28 years of experience in local government</td>
</tr>
<tr>
<td>Rex Fee, Champion Township, Trustee</td>
<td>Community outreach and engagement, site redevelopment support</td>
<td>30 years of experience in local government and sewer and road infrastructure management</td>
</tr>
<tr>
<td>Matt Martin, Executive Director, Trumbull Neighborhood Partnership</td>
<td>Technical assistance for procurement, community outreach, grant writing and administration (including reporting)</td>
<td>20 years of experience in community development, planning, and grants management and administration, MA in Environmental Studies</td>
</tr>
<tr>
<td>Lisa Ramsey, Deputy Director, Trumbull Neighborhood Partnership</td>
<td>Technical Assistance for procurement, community outreach, grant writing and administration (including reporting)</td>
<td>15 years of experience in community development, planning, and grants management, MA in Interdisciplinary Studies with a focus in community development</td>
</tr>
<tr>
<td>Ashley Yuhasz, Land Bank Administrator, Trumbull Neighborhood Partnership</td>
<td>Technical assistance for procurement, grant writing and administration, community outreach, and site redevelopment</td>
<td>3 years of experience in community development, grants management and administration and brownfield remediation</td>
</tr>
</tbody>
</table>

**4.0 Work to be Performed**

The grant-funded activities will include the work of a Qualified Environmental Professional (QEP), which for the purposes of the proposed cleanup must be a Certified Professional under the Ohio EPA Voluntary Action Program. The Property cleanup will be conducted under the MOA Track of the Ohio EPA Voluntary Action Program.
Action Program. TCLRC will retain, through a competitive procurement process in compliance with 2 CFR Part 200, the services of a QEP to provide project planning, oversight of remedial actions, and preparation of all technical reports and documentation for this cleanup project. Documents related to the Request for Qualifications (RFQ), evaluation of submittals, selection of QEP, and all contracts entered into for the work to be performed under this grant will be retained by TCLRC.

4.1 Task 1 – Community Engagement / Planning

TCLRC will implement community engagement efforts including continued outreach via public meetings and project updates via the TCLRC website. Solicitation of input/feedback from the community will continue throughout the project. Community Engagement outputs include public meetings, progress reports, and updates to the TCLRC website.

Remediation Planning by the QEP will consist of the preparation of various project technical documents including the following:

- Final Analysis of Brownfield Cleanup Alternatives (ABCA)
- Quality Assurance Project Plan (QAPP)
- Health and Safety Plan (HASP)
- Remedial Action Plan (RAP) to be approved by Ohio EPA.

The QEP will prepare the remediation project scope of work and specifications for the technical portions of a Request for Proposal (RFP) in order to obtain competitive bids from qualified contractors for the remedial work to be performed. Remediation Planning is anticipated to be completed by the 2nd Quarter of 2024.

4.2 Task 2 – Site Cleanup / Confirmation

The QEP will be responsible for remedial oversight and preparation of all technical documents in support of the No Further Action (NFA) submittal to the Ohio EPA and request for a Covenant-Not-to-Sue (CNS) from the agency. The Remediation Contractor will remove waste piles and containers to off-site facilities licensed to accept such materials. In addition, any contaminated soil or dredged sediments requiring removal will be excavated, transported, disposed of, and replaced with clean fill by the Remediation Contractor. The QEP will conduct confirmation sampling to demonstrate compliance with applicable VAP standards upon completion of remedial activities.

4.3 Task 3 – Technical Reports / No Further Action (NFA) Documents

Technical evaluations and compilation of documentation required by the Ohio EPA Voluntary Action Program (VAP) to certify that applicable standards are met and to support a request for a Covenant-Not-to-Sue (CNS) will be prepared by the QEP. These technical documents include the following:
• Risk Assessment / Modelling Report
• Remedial Action Report
• Phase I Assessment Report Update (180 days prior to NFA)
• NFA submittal to Ohio EPA

The NFA is a compilation of all assessment and remedial work performed at the site to demonstrate that applicable standards have been achieved and will continue to be met for the intended site redevelopment. NFA review and approval by the Ohio EPA will culminate in the issuance of a CNS by the agency for any legacy environmental contamination at the Site.

4.4 Task 4 – Project Oversight

TCLRC will provide management and oversight of the entire project. The QEP will be responsible for the technical management of the Remediation Contractor and on-site work activities. The Ohio EPA will provide oversight through review/approval of the Remedial Action Plan and NFA documentation. Ohio EPA concurrence that the cleanup work has been successfully performed and meets applicable standards for the intended site re-use will be demonstrated through issuance of a CNS under the MOA Track of the Voluntary Action Program.

5.0 Project Budget

The Project budget focuses the cleanup grant funds on actual site cleanup and regulatory approval. All of the funds awarded under this grant will be expended for the execution of the Tasks identified in Sections 4.1 through 4.4 of this Workplan and the estimated costs associated with these Tasks are provided in the Budget Table, below. TCLRC will provide quarterly reporting, correspondence with U.S. EPA and/or Ohio EPA, attendance at meetings, and updating project performance databases as part of the cleanup of the Former Diversified Resources site. TCLRC will regularly communicate with the assigned U.S. EPA project coordinator regarding the project status, project timelines and deliverables. The breakdown of the use of the grant funding per task is presented in the following table:

**Project Budget Table**

<table>
<thead>
<tr>
<th>Budget Categories</th>
<th>Task 1 Community Engagement / Planning</th>
<th>Task 2 Site Cleanup / Confirmation</th>
<th>Task 3 Technical Reports / NFA</th>
<th>Task 4 Project Oversight</th>
<th>Total</th>
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<tbody>
<tr>
<td>Direct Costs</td>
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<td>Fringe Benefits 2,700</td>
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<td></td>
<td>Contractual 11,280</td>
<td>799,491</td>
<td>48,544</td>
<td>15,000</td>
<td>874,315</td>
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</table>
### Task 1 - Community Engagement / Planning
- County Staff: 120hrs @ $35/hr. (salary) + $18/hr. (fringe) = $7,950.
- Travel: County (Attend USEPA Brownfield Conference) 3 staff @ $1,500/ea. = $4,500.
- Contractual: QEP (average rate) 125 hrs. @ 90.24/hr. = $11,280.

### Task 2 - Site Cleanup / Confirmation
- QEP (average rate) Cleanup Oversight/Monitoring: 248 hrs. @ 99.84/hr. = 24,760.
- Contractor (Mobilization/Waste Processing/Equipment/Analytical) = $215,027.
- Contractor (Trans/Disposal Solid Waste Drums): 1,400 tons @ $77/ton = $107,800.
- Contractor (Trans/Disposal Non-Haz Liquid): 306 drums @ $272.80/drum = $83,477.
- Contractor (Trans/Disposal Haz Liquid): 34 drums @ $506/drum = $17,204.
- Contractor (Trans/Disposal Solid Waste Super Sacks): 500 tons @ $90.20/ton = $45,100.
- Contractor (Trans/Recycle Slag/Asphalt/Concrete): 8,000 tons @ $17.55/ton = $140,360.
- Contractor (Trans/Disposal Slag mixed w/Asbestos): 1,000 tons @ $91.30/ton = $91,300.
- Contractor (Trans/Dispose Empty ASTs): 11 tanks @ $2,238.5/ea. = $24,623.
- QEP Confirmation Sampling: 100 hrs. @ $90/hr. = $9,000.
- Subcontractor Confirmation Sampling (Drilling and Laboratory Analyses) = $4,840.

### Task 3 - Technical Reports / No Further Action (NFA) Documents
- QEP (average rate) Risk Assessment Report: 148 hrs. @ $108.57/hr. = $16,068.
- QEP (average rate) Risk Mitigation Plan: 70 hrs. @ $98.89/hr. = $6,922.
- QEP (average rate) Remediation Report/Phase I Update: 146 hrs. @ $95.47/hr. = $13,938.
- QEP (average rate) No Further Action Documentation: 112 hrs. @ $103.71/hr. = $11,616.

### Task 4 - Project Oversight
- County Staff (average rate): 240 hrs. @ $35 (salary) + $18/hr. (fringe) = $12,720.
- QEP (average rate): 140 hrs. @ $107.14/hr. = $15,000.

## 6.0 Project Schedule

The FY-23 Brownfields Cleanup Grant funded activities will occur over a three-year period and will primarily consist of removal of waste piles/drums/super sacks, dredging of sediments, and removal/capping of contaminated soils. Upon completion of remedial actions, confirmation sampling will be completed and preparation of technical reports culminating in the NFA preparation will be performed by the QEP. Review of the NFA and issuance of the CNS by the Ohio EPA is anticipated to be completed by the end of 2025. Oversight and community engagement by TCLRC will performed throughout the entire grant period. The Project Schedule is presented in the following table.
# Project Schedule Table

<table>
<thead>
<tr>
<th>Former Diversified Resources Site</th>
<th>2023</th>
<th>2024</th>
<th>2025</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Task 1 – Community Engagement/Planning</strong></td>
<td>3Q</td>
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<tr>
<td>Final ABCA / QAPP / HASP</td>
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<tr>
<td>RAP / Project Specifications / Contractor RFP</td>
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<tr>
<td>Review Contractor Bids/Award Contract</td>
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<tr>
<td><strong>Task 2 – Site Cleanup/Confirmation</strong></td>
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<td>Clean-up Activities (Waste Removal)</td>
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<td>Confirmation Sampling</td>
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<tr>
<td><strong>Task 3 – Technical Reports/NFA</strong></td>
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<td>Remedial Action Report</td>
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<td>NFA Preparation</td>
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<tr>
<td><strong>Task 4 – Project Oversight</strong></td>
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<tr>
<td>TCLRC Oversight of Grant-Funded Activities</td>
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<td>QEP Oversight of Remediation Contractor</td>
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<tr>
<td>Ohio EPA Approve RAP/NFA Review/Issue CNS</td>
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U.S. ENVIRONMENTAL PROTECTION AGENCY

Cooperative Agreement

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<tr>
<td>Special District</td>
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<thead>
<tr>
<th>RECIPIENT:</th>
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<tbody>
<tr>
<td>Trumbull County Land Reutilization Corporation</td>
<td>Trumbull County Land Reutilization Corporation</td>
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<tr>
<td>736 Mahoning Ave. NW</td>
<td>736 Mahoning Ave. NW</td>
</tr>
<tr>
<td>Warren, OH 44483</td>
<td>Warren, OH 44483</td>
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<table>
<thead>
<tr>
<th>PROJECT MANAGER</th>
<th>EPA PROJECT OFFICER</th>
<th>EPA GRANT SPECIALIST</th>
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<tbody>
<tr>
<td>Ashley Yuhasz</td>
<td>Brad Siple</td>
<td>Mauricio Lobato</td>
</tr>
<tr>
<td>736 Mahoning Ave. NW</td>
<td>25063 Center Ridge Road, LP-5J</td>
<td>Assistance Section, MA-10J</td>
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<tr>
<td>Warren, OH 44483</td>
<td>Westlake, OH 44145</td>
<td>77 West Jackson Blvd.</td>
</tr>
<tr>
<td>Email: <a href="mailto:Ashley@tnpwarren.org">Ashley@tnpwarren.org</a></td>
<td>Email: <a href="mailto:Stiple.Brad@epa.gov">Stiple.Brad@epa.gov</a></td>
<td>Chicago, IL 60604-3507</td>
</tr>
<tr>
<td>Phone: 330-647-6301</td>
<td>Phone: 440-250-1717</td>
<td>Email: <a href="mailto:lobato.mauricio@epa.gov">lobato.mauricio@epa.gov</a></td>
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<th>PROJECT TITLE AND DESCRIPTION</th>
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See Attachment 1 for project description.

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NOTICE OF AWARD

Based on your Application dated 06/28/2023 including all modifications and amendments, the United States acting by and through the US Environmental Protection Agency (EPA) hereby awards $918,685.00. EPA agrees to cost-share 100.00% of all approved budget period costs incurred, up to and not exceeding total federal funding of $918,685.00. Recipient's signature is not required on this agreement. The recipient demonstrates its commitment to carry out this award by either: 1) drawing down funds within 21 days after the EPA award or amendment mailing date; or 2) not filing a notice of disagreement with the award terms and conditions within 21 days after the EPA award or amendment mailing date. If the recipient disagrees with the terms and conditions specified in this award, the authorized representative of the recipient must furnish a notice of disagreement to the EPA Award Official within 21 days after the EPA award or amendment mailing date. In case of disagreement, and until the disagreement is resolved, the recipient should not draw down on the funds provided by this award/amendment, and any costs incurred by the recipient are at its own risk. This agreement is subject to applicable EPA regulatory and statutory provisions, all terms and conditions of this agreement and any attachments.

ISSUING OFFICE (GRANTS MANAGEMENT OFFICE) | AWARD APPROVAL OFFICE
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<td>77 West Jackson Blvd., L-17J</td>
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<tr>
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</table>

THE UNITED STATES OF AMERICA BY THE U.S. ENVIRONMENTAL PROTECTION AGENCY

Digital signature applied by EPA Award Official: William Massie - Manager, Acquisition and Assistance Branch

DATE: 08/24/2023
### EPA Funding Information

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<th>THIS ACTION</th>
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- : Represents -

EPA Funds Information:
- **FUNDS**: EPA Amount This Action, EPA In-Kind Amount, Unexpended Prior Year Balance, Other Federal Funds, Recipient Contribution, State Contribution, Local Contribution, Other Contribution, Allowable Project Cost
- **Assistance Program (CFDA)**: 66.818 - Brownfields Multipurpose, Assessment, Revolving Loan Fund, and Cleanup Cooperative Agreements
- **Statutory Authority**: CERCLA: Secs. 104(k)(3) & 104(k)(5)(E) & 104(k)(10)(B)(iii) & Infrastructure Investment and Jobs Act (IIJA) (PL 117-58)
- **Regulatory Authority**: 2 CFR 200, 2 CFR 1500 and 40 CFR 33
### Table A - Object Class Category

#### (Non-Construction)

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<th>Category</th>
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Brownfields are real property, the expansion, development or reuse of which may be complicated by the presence or potential presence of a hazardous substance, pollutant, or contaminant. This agreement provides funding under the Infrastructure Investment and Jobs Act (IIJA) for the Trumbull County Land Revitalization Corporation (TCLRC) to conduct remediation activities as authorized by CERLCA 104(k)(3) in Warren, Trumbull County, Ohio. Specifically, this agreement will provide funding to the recipient to clean up a brownfield site(s). Additionally, the recipient will competitively procure (as needed) and direct a Qualified Environmental Professional to conduct environmental site activities, will create a community involvement plan and administrative record for the site and will report on interim progress and final accomplishments by completing and submitting relevant portions of the Property Profile Form using EPA’s Assessment, Cleanup and Redevelopment Exchange System (ACRES). Further, the recipient will remediate brownfield the former Diversified Resources Site and anticipates holding community meetings as required, finalizing the Analysis of Brownfield Cleanup Alternatives, and submitting quarterly reports as required based on the Terms and Conditions. Work conducted under this agreement will benefit the residents, business owners, and stakeholders in and near the city of Warren, Ohio.

Specifically, the cleanup will involve the removal and disposal of up to 3,400 drums and 200 supersacks of industrial waste, 9,000 tons of waste pile material, and 11 empty above ground storage tanks (ASTs). The cleanup will also include proper removal/treatment of chromium contaminated soil. The work is required to meet regulatory standards and prepare the site for re-development. The remedy will also entail instituting practical land use restrictions (e.g., future mandate commercial/industrial land use and prohibit ground water use for potable purposes) and implement a Risk Mitigation Plan to protect future construction/excavation workers. No subawards are included in this assistance agreement.
Administrative Conditions

General Terms and Conditions

The recipient agrees to comply with the current EPA general terms and conditions available at: https://www.epa.gov/grants/epa-general-terms-and-conditions-effective-october-1-2022-or-later.

These terms and conditions are in addition to the assurances and certifications made as a part of the award and the terms, conditions, or restrictions cited throughout the award.

The EPA repository for the general terms and conditions by year can be found at: https://www.epa.gov/grants/grant-terms-and-conditions#general.

A. Correspondence Condition

The terms and conditions of this agreement require the submittal of reports, specific requests for approval, or notifications to EPA. Unless otherwise noted, all such correspondence should be sent to the following email addresses:

Federal Financial Reports (SF-425): rtpfc-grants@epa.gov and lobato.mauricio@epa.gov
MBE/WBE reports (EPA Form 5700-52A): region5closeouts@epa.gov and Mauricio Lobato at lobato.mauricio@epa.gov
All other forms/certifications/assurances, Indirect Cost Rate Agreements, Requests for Extensions of the Budget and Project Period, Amendment Requests, Requests for other Prior Approvals, updates to recipient information (including email addresses, changes in contact information or changes in authorized representatives) and other notifications: Brad Stimple at stimple.brad@epa.gov and Mauricio Lobato at lobato.mauricio@epa.gov
Payment requests (if applicable): Brad Stimple at stimple.brad@epa.gov
Quality Assurance documents, workplan revisions, equipment lists, programmatic reports and deliverables: Brad Stimple at stimple.brad@epa.gov

Programmatic Conditions

FY23 Brownfields Cleanup Cooperative Agreement Infrastructure Investment and Jobs Act Funds Terms and Conditions

Please note that these Terms and Conditions (T&Cs) apply to Brownfield Cleanup Cooperative Agreements awarded under the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) § 104(k) and the Infrastructure Investment and Jobs Act (IIJA).

I. GENERAL FEDERAL REQUIREMENTS

A. Federal Policy and Guidance

1. Cooperative Agreement Recipients: By awarding this cooperative agreement, the Environmental Protection Agency (EPA) has approved the application for the Cooperative Agreement Recipient (CAR) submitted in the Fiscal Year 2023 (FY23) competition for Brownfield Cleanup cooperative agreements. EPA’s approval of the FY23 application indicates that the CAR is in compliance with the Site Characterization requirement (as outlined in Section III.B.9. of the FY23 Cleanup Grant Guidelines) and has provided information to EPA that demonstrates that a sufficient level of site characterization from
environmental site assessments have been performed for the remediation work to begin on the site subject to this agreement.

If the State or Tribe does not have a promulgated response program that is applicable to the planned brownfield activity, then the CAR is required to consult with the EPA Project Officer to ensure the protectiveness of human health and the environment.

2. A term and condition or other legally binding provision shall be included in all subawards entered into with the funds awarded under this agreement, or when funds awarded under this agreement are used in combination with non-federal sources of funds, to ensure that the CAR complies with all applicable federal and state laws and requirements. In addition to CERCLA § 104(k), applicable federal laws and requirements include 2 CFR Part 200.

3. The CAR must comply with federal cross-cutting requirements. These requirements include, but are not limited to, DBE requirements found at 40 CFR Part 33; OSHA Worker Health & Safety Standard 29 CFR § 1910.120; Uniform Relocation Act (40 USC § 61); National Historic Preservation Act (16 USC § 470); Endangered Species Act (P.L. 93-205); Permits required by Section 404 of the Clean Water Act; Executive Order 11246, Equal Employment Opportunity, and implementing regulations at 41 CFR § 60-4; Contract Work Hours and Safety Standards Act, as amended (40 USC §§ 327-333); the Anti-Kickback Act (40 USC § 276c); and Section 504 of the Rehabilitation Act of 1973 as implemented by Executive Orders 11914 and 11250. For additional information on cross-cutting requirements visit https://www.epa.gov/grants/epa-subaward-cross-cutter-requirements.

4. The CAR must comply with Davis-Bacon Act prevailing wage requirements and associated U.S. Department of Labor (DOL) regulations for all construction, alteration, and repair contracts and subcontracts awarded with funds provided under this agreement by operation of CERCLA § 104(g). For more detailed information on complying with Davis-Bacon, please see the Davis-Bacon Addendum to these terms and conditions (end of document).

5. Refer to the General Term & Conditions for Buy America Sourcing requirements under the Build America, Buy America (BABA) provisions of the Infrastructure Investment and Jobs Act (IIJA; also known as Bipartisan Infrastructure Law or BIL) (P.L. 117-58, §§70911-70917). The CAR can also refer to EPA’s Frequently Asked Questions for BABA for more information.

6. The recipient agrees to have financial management and programmatic management systems in place to:

   a. Track and report on expenditures of IIJA funds.

   b. Track and report outputs and outcomes achieved with IIJA funds.

II. SITE OWNERSHIP/RECIPIENT ELIGIBILITY REQUIREMENTS

A. Site Ownership

1. The CAR may only clean up the site(s) it solely owns that is specified in the workplan for this cooperative agreement. The CAR must retain ownership of the site(s) while Brownfield Cleanup Grant funds are disbursed for the cleanup of the site(s) and must consult with the EPA Project Officer prior to transferring title or otherwise conveying the real property comprising the site(s). For the purposes of this agreement, the term “owns” means fee simple title unless the EPA previously approved a different ownership arrangement.

B. Continuing Obligations for CARs
1. EPA awarded this cooperative agreement to the CAR based on information indicating that the CAR would not use cooperative agreement funds to pay for a response cost at the site for which the CAR was potentially liable under CERCLA § 107. The CAR must demonstrate that it meets the requirements for one of the Landowner Liability Protections as either a Bona Fide Prospective Purchaser (BFPP), Contiguous Property Owner (CPO), or Innocent Landowner (ILO). These requirements include certain threshold criteria and continuing obligations that must be met in order for the CAR to maintain its eligible status. If the CAR fails to meet these obligations, EPA may disallow the costs incurred under this cooperative agreement for cleaning up the site under CERCLA § 104(k)(8)(C). The Landowner Liability Protection requirements include:

   a. Performing “all appropriate inquiries” into the previous ownership and uses of the property before acquiring the property.

   b. Not being potentially liable or affiliated with any other person who is potentially liable for response costs at the site through any direct or indirect familial relationship, any contractual, corporate, or financial relationship, or through the result of a reorganized business entity that was potentially liable.

   While not necessary to obtain ILO protection, the CAR must still establish by a preponderance of the evidence that the act or omission that caused the release or threat of release of hazardous substances and any resulting damages were caused by a third party with whom the person does not have an employment, agency, or contractual relationship.

   c. Demonstrating that no disposal of hazardous substances occurred at the facility after acquisition by the landowner (does not specifically apply for the CPO protection).

   d. Taking “reasonable steps” with respect to hazardous substance releases by stopping any continuing releases, preventing any threatened future releases, and preventing or limiting human, environmental, or natural resource exposure to any previously released hazardous substance.

   e. Complying with any land use restrictions established or relied on in connection with the response action at the site and not impeding the effectiveness or integrity of institutional controls employed in connection with the response action.

   f. Providing full cooperation, assistance, and access to persons that are authorized to conduct response actions or natural resource restoration at the site from which there has been a release or threatened release.

   g. Complying with information requests and administrative subpoenas (does not specifically apply for the ILO protection).

   h. Providing all legally required notices with respect to the discovery or release of any hazardous substances at the site (does not specifically apply for the ILO protection).

Notwithstanding the CAR’s continuing obligations under this agreement, the CAR is subject to the applicable liability provisions of CERCLA governing its status as a BFPP, CPO, or ILO. CERCLA requires additional obligations to maintain the liability limitations for BFPP, CPO, and ILO; the relevant provisions for these obligations include §§ 101(35), 101(40), 107(b), 107(q) and 107(r).

CARs that are exempt from CERCLA liability or do not have to meet the requirements for asserting an affirmative defense to CERCLA liability must also comply with continuing obligation items c.-h.

C. Site Substitution and Cleanup Method Changes
1. The CAR must use funds provided by this agreement to clean up the brownfield site(s) in the EPA-approved workplan. The CAR shall not substitute a different brownfield site.

2. The CAR shall not make substantial changes to the cleanup method described in the workplan, including changes to the expected cleanup based on public comment or other reasons, without prior EPA approval.

III. GENERAL COOPERATIVE AGREEMENT ADMINISTRATIVE REQUIREMENTS

A. Sufficient Progress

1. This condition supplements the requirements of the Termination and Sufficient Progress Conditions in the General Terms and Conditions.

The EPA Project Officer will assess whether the recipient is making sufficient progress in implementing its cooperative agreement 18 months and 30 months from the date of award. If EPA determines that the CAR has not made sufficient progress in implementing its cooperative agreement, the CAR, if directed to do so, must implement a corrective action plan concurred on by the EPA Project Officer and approved by the Grants Management Officer or Award Official. Alternatively, EPA may terminate this agreement under 2 CFR § 200.340 for material non-compliance with its terms, or with the consent of the CAR as provided at 2 CFR § 200.340, depending on the circumstances.

Sufficient progress at 18 months is indicated when:

- an appropriate remediation plan is in place, institutional control development (if necessary) has commenced;
- initial community engagement activities have taken place;
- relevant state or tribal pre-cleanup requirements are being addressed;
- a Qualified Environmental Professional has been procured; and
- a solicitation for remediation services has been issued.

Sufficient progress at 30 months is indicated when:

- at least 50% of the site-specific activities have been completed and funds have been requested by and disbursed to the CAR;
- a Quality Assurance Project Plan has been approved by EPA; and
- other documented activities have occurred that demonstrate to EPA’s satisfaction that the CAR will successfully perform the cooperative agreement.

B. Substantial Involvement

1. The EPA Project Officer will be substantially involved in overseeing and monitoring this cooperative agreement. Substantial involvement, includes, but is not limited to:

   a. Close monitoring of the CAR's performance to verify compliance with the EPA-approved workplan and achievement of environmental results.

   b. Participation in periodic telephone conference calls to share ideas, project successes and challenges, etc., with EPA.
c. Reviewing and commenting on quarterly and annual reports prepared under the cooperative agreement (the final decision on the content of reports rests with the recipient or subrecipients receiving pass-through awards).

d. Reviewing and approving Quality Assurance Project Plans and related documents or verifying that appropriate Quality Assurance requirements have been met where quality assurance activities are being conducted pursuant to an EPA-approved Quality Assurance Management Plan (Comply with State Cleanup Program).

Substantial involvement may also include, depending on the direction of the EPA Project Officer:

e. Collaboration during the performance of the scope of work including participation in project activities, to the extent permissible under EPA policies. Examples of collaboration include:

   i. Consultation between EPA staff and the CAR on effective methods of carrying out the scope of work provided the CAR makes the final decision on how to perform authorized activities.

   ii. Advice from EPA staff on how to access publicly available information on EPA or other federal agency websites.

   iii. With the consent of the CAR, EPA staff may provide technical advice to the CAR’s contractors or subrecipients provided the CAR approves any expenditures of funds necessary to follow advice from EPA staff. (The CAR remains accountable for performing contract and subaward management as specified in 2 CFR § 200.318 and 2 CFR § 200.332 as well as the terms of the EPA cooperative agreement.)

   iv. EPA staff participation in meetings, webinars, and similar events upon the request of the CAR or in connection with a co-sponsorship agreement.

f. Reviewing and approving that the Analysis of Brownfield Cleanup Alternatives (ABCA), or equivalent state Brownfields program document, meets the Brownfields Program’s requirements for an ABCA.

g. Reviewing proposed procurements in accordance with 2 CFR § 200.325, as well as the substantive terms of proposed contracts or subawards as appropriate. This may include reviewing requests for proposals, invitations for bid, scopes of work and/or plans and specifications for contracts over $250,000 prior to advertising for bids.

h. Reviewing the qualifications of key personnel. (EPA does not have the authority to select employees or contractors, including consultants, employed by the CAR or subrecipients receiving pass-through awards.)

i. Reviewing information in performance reports to ensure all costs incurred by the CAR and/or its contractor(s) if needed to ensure appropriate expenditure of grant funds.

EPA may waive any of the provisions in Section III.B.1. The EPA Project Officer will provide waivers to provisions a. – d. in Section III.B.1. in writing.

2. Effects of EPA’s substantial involvement include:

   a. EPA’s review of any project phase, document, or cost incurred under this cooperative agreement will not have any effect upon CERCLA § 128 Eligible Response Site determinations or rights, authorities, and actions under CERCLA or any federal statute.

   b. The CAR remains responsible for ensuring that all cleanups are protective of human health and the environment and comply with all applicable federal and state laws. If changes to the expected cleanup become necessary based
on public comment or other reasons, the CAR must consult with the EPA Project Officer and the State.

c. The CAR and its subrecipients remain responsible for ensuring costs are allowable under 2 CFR Part 200, Subpart E.

C. Cooperative Agreement Recipient Roles and Responsibilities

1. CARs, other than state entities, that procure a contractor(s) (including consultants) where the contract will be more than the micro-purchase threshold in 2 CFR § 200.320(a)(1) ($10,000 for most CARs) must select the contractor(s) in compliance with the fair and open competition requirements in 2 CFR Part 200 and 2 CFR Part 1500. This requirement also applies to procurement processes that were completed before the award of this cooperative agreement. See the Brownfields Grants: Guidance on Competitively Procuring a Contractor for additional information.

CARs may procure multiple contractors to ensure the appropriate expertise is in place to perform work under the agreement (e.g., expertise to conduct site remediation activities vs. community engagement) and to allow the ability for work to be performed concurrently at multiple sites.

2. The CAR must acquire the services of a Qualified Environmental Professional(s) as defined in 40 CFR § 312.10, if it does not have such a professional on staff to coordinate, direct, and oversee the brownfield site cleanup activities at a given site.

3. Cybersecurity – The recipient agrees that when collecting and managing environmental data under this cooperative agreement, it will protect the data by following all applicable State or Tribal law cybersecurity requirements.

   a. EPA must ensure that any connections between the recipient’s network or information system and EPA networks used by the recipient to transfer data under this agreement are secure. For purposes of this section, a connection is defined as a dedicated persistent interface between an Agency IT system and an external IT system for the purpose of transferring information. Transitory, user-controlled connections such as website browsing are excluded from this definition.

   If the recipient’s connections as defined above do not go through the Environmental Information Exchange Network or EPA’s Central Data Exchange, the recipient agrees to contact the EPA Project Officer no later than 90 days after date of this award and work with the designated Regional/Headquarters Information Security Officer to ensure that the connections meet EPA security requirements, including entering into Interconnection Service Agreements as appropriate. This condition does not apply to manual entry of data by the recipient into systems operated and used by EPA’s regulatory programs for the submission of reporting and/or compliance data.

   b. The recipient agrees that any subawards it makes under this agreement will require the subrecipient to comply with the requirements in Cybersecurity Section a. above if the subrecipient’s network or information system is connected to EPA networks to transfer data to the Agency using systems other than the Environmental Information Exchange Network or EPA’s Central Data Exchange. The recipient will be in compliance with this condition: by including this requirement in subaward agreements; and during subrecipient monitoring deemed necessary by the recipient under 2 CFR § 200.332(d), by inquiring whether the subrecipient has contacted the EPA Project Officer. Nothing in this condition requires the recipient to contact the EPA Project Officer on behalf of a subrecipient or to be involved in the negotiation of an Interconnection Service Agreement between the subrecipient and EPA.

6. All geospatial data created must be consistent with Federal Geographic Data Committee (FGDC) endorsed standards. Information on these standards may be found at www.fgdc.gov.
D. Quarterly Performance Reports

1. In accordance with EPA regulations 2 CFR Parts 200 and 1500 (specifically, § 200.329, Monitoring and Reporting Program Performance), the CAR agrees to submit quarterly performance reports to the EPA Project Officer within 30 days after each reporting period. The reporting periods are October 1 – December 31 (1st quarter); January 1 – March 31 (2nd quarter); April 1 – June 30 (3rd quarter); and July 1 – September 30 (4th quarter).

These reports shall cover work status, work progress, difficulties encountered, preliminary data results and a statement of activity anticipated during the subsequent reporting period, including a description of equipment, techniques, and materials to be used or evaluated. A discussion of expenditures and financial status for each workplan task, along with a comparison of the percentage of the project completed to the project schedule and an explanation of significant discrepancies from the EPA-approved workplan and budget shall be included in the report. The report shall also include any changes of key personnel concerned with the project that were approved by the EPA Grants Management Officer or Award Official. (Note, as provided at 2 CFR § 200.308, Revision of budget and program, the CAR must seek prior approval from the EPA Grants Management Officer or Award Official for a change in a key person.)

The CAR shall refer to and utilize the Quarterly Reporting function within the Assessment, cleanup and Redevelopment Exchange System (ACRES) to submit quarterly reports unless approval is obtained from the EPA Project Officer to use an alternate format for reports.

2. The CAR must submit performance reports on a quarterly basis in ACRES using the Cleanup Quarterly Report function. Quarterly performance reports must include:

   a. A summary that clearly differentiates between activities completed with EPA funds provided under the Brownfield Cleanup cooperative agreement and related activities completed with other sources of leveraged funding.

   b. A summary and status of approved activities performed during the reporting quarter; a summary of the performance outputs/outcomes achieved during the reporting quarter; and a description of problems encountered during the reporting quarter that may affect the project schedule.

   c. A comparison of actual accomplishments to the anticipated outputs/outcomes specified in the EPA-approved workplan and reasons why anticipated outputs/outcomes were not met.

   d. An update on the project schedule and milestones, including an explanation of any discrepancies from the EPA-approved workplan.

   e. A budget summary table with the following information: current approved project budget; EPA funds drawn down during the reporting quarter; costs drawn down to date (cumulative expenditures); program income generated and used (if applicable); and total remaining funds. The budget summary table must include costs that are charged to the “other” budget object class category (e.g., subawards, etc.).

The CAR shall include an explanation of any discrepancies in the budget from the EPA-approved workplan, cost overruns or high unit costs, and other pertinent information. The CAR shall include a statement on funding transfers among direct budget categories or programs, functions and activities that occurred during the quarter and cumulatively during the period of performance.

Note: Each property where cleanup activities were performed and/or completed must have its corresponding information updated in ACRES (or via the Property Profile Form with prior approval from the EPA Project Officer) prior to submitting the quarterly performance report (see Section III.E. below).
3. The CAR must maintain records that will enable it to report to EPA on the amount of funds disbursed by the CAR to clean up the specific property(ies) under this cooperative agreement.

4. In accordance with 2 CFR § 200.329(e)(1), the CAR agrees to inform EPA as soon as problems, delays, or adverse conditions become known which will materially impair the ability to meet the outputs/outcomes specified in the EPA-approved workplan.

E. Property Profile Submission

1. The CAR must report on interim progress (e.g., clean up started) and any final accomplishments (e.g., clean up completed, contaminants removed, institutional controls required, engineering controls required) by completing and submitting relevant portions of the electronic Property Profile Form using the Assessment, Cleanup and Redevelopment Exchange System (ACRES). The CAR must enter the data in ACRES as soon as the interim action or final accomplishment has occurred, or within 30 days after the end of each reporting quarter. The CAR must enter any new data into ACRES prior to submitting the quarterly performance report to the EPA Project Officer. The CAR must utilize the electronic version of the Property Profile Form in ACRES unless approval is obtained from the EPA Project Officer to use the hardcopy version of the Property Profile Form or its use is included in the approved workplan.

F. Final Cooperative Agreement Performance Report with Environmental Results

1. In accordance with EPA regulations 2 CFR Parts 200 and 1500 (specifically, § 200.329, Monitoring and Reporting Program Performance and 2 CFR § 200.344(a), Closeout), the CAR agrees to submit to the EPA Project Officer within 120 days after the expiration or termination of the approved project period a final performance report on the cooperative agreement via email; unless the EPA Project Officer agrees to accept a paper copy of the report. The final performance report shall document and summarize the elements listed in Section III.D.2., as appropriate, for activities that occurred over the entire project period.

IV. FINANCIAL ADMINISTRATION REQUIREMENTS

A. Cost Share Requirement

1. As provided in IIJA, no cost share is required for this agreement.

B. Eligible Uses of the Funds for the Cooperative Agreement Recipient

1. To the extent allowable under the EPA-approved workplan, cooperative agreement funds may be used for eligible programmatic expenses necessary to clean up sites. Eligible programmatic expenses include activities described in Section V. of these Terms and Conditions. In addition, eligible programmatic expenses may include:

   a. Ensuring cleanup activities at a particular site are authorized by CERCLA § 104(k) and the EPA-approved workplan.

   b. Ensuring that a cleanup complies with applicable requirements under federal and state laws, as required by CERCLA § 104(k).

   c. Preparing and updating an Analysis of Brownfield Cleanup Alternatives (ABCA) which will include information about the site and contamination issues, cleanup standards, applicable laws, alternatives considered, and the proposed cleanup.

   d. Using up to $50,000 of the cooperative agreement funds to conduct unforeseen environmental site assessment
activities only when:

i. the state or tribal environmental authority requires additional site characterization in order to move forward with the remediation, as provided at CERCLA § 104(k)(10)(B)(i)(I); or the site is not enrolled in the State or Tribal response program and the Environmental Professional recommends, in writing, additional site characterization in order to move forward with the remediation, as provided at CERCLA § 104(k)(10)(B)(i)(I); and

ii. the CAR has exhausted available resources to conduct the environmental site assessment, including the resources described in the FY23 application.

The CAR must obtain written approval from the EPA Project Officer to use funding from this cooperative agreement to characterize the site.


f. Performing limited site characterization to confirm the effectiveness of the proposed cleanup design or the effectiveness of a cleanup once an action has been completed.

g. Ensuring that public participation requirements are met. This includes preparing a Community Involvement Plan which will include reasonable notice, opportunity for public involvement and comment on the proposed cleanup, and response to comments.

h. Establishing an Administrative Record.

g. Using a portion of the cooperative agreement funds to purchase environmental insurance for the remediation of the site. [Funds shall not be used to purchase insurance intended to provide coverage for any of the ineligible uses under Section IV., Ineligible Uses of the Funds for the Cooperative Agreement Recipient.]

j. Any other eligible programmatic costs, including direct costs incurred by the recipient in reporting to EPA; procuring and managing contracts; awarding, monitoring, and managing subawards to the extent required to comply with 2 CFR § 200.332 and the “Establishing and Managing Subawards” General Term and Condition; and carrying out community engagement pertaining to the cleanup activities.

3. Under CERCLA § 104(k)(5)(E), CARs and subrecipients may use up to 5% of the sum of direct EPA funding for this cooperative agreement for administrative costs, including indirect costs under 2 CFR § 200.414. The limit on administrative costs for the CAR under this agreement is $45,934. The total amount of indirect costs and any direct costs for cooperative agreement administration by the CAR paid for by EPA under the cooperative agreement shall not exceed this amount. Subrecipients may use up to 5% of the amount of Federal funds in their subawards for administrative costs. As required by 2 CFR § 200.403(d), the CAR and subrecipients must classify administrative costs as direct or indirect consistently and shall not classify the same types of costs in both categories. The term “administrative costs” does not include:

a. Investigation and identification of the extent of contamination of a brownfield site;

b. design and performance of a response action; or
c. monitoring of a natural resource.

Eligible cooperative agreement and subaward administrative costs subject to the 5% limitation include direct costs for:

a. Costs incurred to comply with the following provisions of the Uniform Administrative Requirements for Cost Principles and Audit Requirements for Federal Awards at 2 CFR Parts 200 and 1500 other than those identified as programmatic.

   i. Record-keeping associated with equipment purchases required under 2 CFR § 200.313;

   ii. Preparing revisions and changes in the budgets, scopes of work, program plans and other activities required under 2 CFR § 200.308;

   iii. Maintaining and operating financial management systems required under 2 CFR § 200.302;

   iv. Preparing payment requests and handling payments under 2 CFR § 200.305;

   v. Financial reporting under 2 CFR § 200.328;

   vi. Non-federal audits required under 2 CFR Part 200, Subpart F; and

   vii. Closeout under 2 CFR § 200.344 with the exception of preparing the recipient’s final performance report. Costs for preparing this report are programmatic and are not subject to the 5% limitation on direct administrative costs.

b. Pre-award costs for preparation of the proposal and application for this cooperative agreement (including the final workplan) or applications for subawards are not allowable as direct costs but may be included in the CAR's or subrecipient's indirect cost pool to the extent authorized by 2 CFR § 200.460.

C. Ineligible Uses of the Funds for the Cooperative Agreement Recipient

1. Cooperative agreement funds shall not be used by the CAR for any of the following activities:

   a. Pre-cleanup Phase I and Phase II environmental site assessment activities with the exception of site monitoring activities that are reasonable and necessary during the cleanup process, including determination of the effectiveness of a cleanup;

   b. Monitoring and data collection necessary to apply for, or comply with, environmental permits under other federal and state laws, unless such a permit is required as a component of the cleanup action;

   c. Construction, demolition, and site development activities that are not cleanup actions (e.g., marketing of property (activities or products created specifically to attract buyers or investors), construction of a new facility, or addressing public or private drinking water supplies that have deteriorated through ordinary use);

   d. Job training activities unrelated to performing a specific cleanup at a site covered by the cooperative agreement;

   e. To pay for a penalty or fine;

   f. To pay a federal cost share requirement (e.g., a cost share required by another federal grant) unless there is specific statutory authority;

   g. To pay for a response cost at a brownfield site for which the CAR or subaward recipient is potentially liable under
CERCLA § 107;

h. To pay a cost of compliance with any federal law, excluding the cost of compliance with laws applicable to the cleanup; and

i. Unallowable costs (e.g., lobbying and purchases of alcoholic beverages) under 2 CFR Part 200, Subpart E.

2. Cooperative agreement funds shall not be used for any of the following properties:

a. Facilities listed, or proposed for listing, on the National Priorities List (NPL);

b. Facilities subject to unilateral administrative orders, court orders, and administrative orders on consent or judicial consent decree issued to or entered by parties under CERCLA;

c. Facilities that are subject to the jurisdiction, custody or control of the United States government except for land held in trust by the United States government for an Indian tribe; or

d. A site excluded from the definition of a brownfield site for which EPA has not made a property-specific funding determination.

V. CLEANUP REQUIREMENTS

A. Authorized Cleanup Activities

1. The CAR shall prepare an Analysis of Brownfield Cleanup Alternatives (ABCA), or equivalent state Brownfields program document, which will include information about the site and contamination issues (i.e., exposure pathways, identification of contaminant sources, etc.); cleanup standards; applicable laws; alternatives considered; and the proposed cleanup. The evaluation of alternatives must include effectiveness, ability to implement, and the cost of the response proposed. The evaluation of alternatives must also consider the resilience of the remedial options to address potential adverse impacts caused by extreme weather events (e.g., sea level rise, increased frequency and intensity of flooding, etc.). The alternatives may additionally consider the degree to which they reduce greenhouse gas discharges, reduce energy use or employ alternative energy sources, reduce volume of wastewater generated/disposed of, reduce volume of materials taken to landfills, and recycle and re-use materials generated during the cleanup process to the maximum extent practicable. The evaluation will include an analysis of reasonable alternatives including no action. The cleanup method chosen must be based on this analysis and documented in a decision document upon completion of the public comment period. The CAR must consult with the relevant state program (or EPA if there is not a state program that covers the site) to determine if the selected cleanup requires formal modification based on public comments or new information.

2. Prior to conducting or engaging in any on-site activity with the potential to impact historic properties (such as invasive sampling or cleanup), the CAR shall consult with the EPA Project Officer regarding potential applicability of the National Historic Preservation Act (NHPA) (16 USC § 470) and, if applicable, shall assist EPA in complying with any requirements of the NHPA and implementing regulations.

B. Quality Assurance (QA) Requirements

1. When environmental data are collected as part of the brownfield cleanup (e.g., cleanup verification sampling, post-cleanup confirmation sampling), the CAR shall comply with 2 CFR § 1500.12 requirements to develop and implement quality assurance practices sufficient to produce data adequate to meet project objectives and to minimize data loss. State law may impose additional QA requirements (Com-ley with State Cleanup Program).
2. The Quality Assurance Project Plan (QAPP) is the document that provides comprehensive details about the quality assurance, quality control, and technical activities that must be implemented to ensure that project objectives are met. Environmental programs include direct measurements or data generation, environmental modeling, compilation of data from literature or electronic media, and data supporting the design, construction, and operation of environmental technology (Compley with State CLeanup Program Protocol).

3. Competency of Organizations Generating Environmental Measurement Data: In accordance with Agency Policy Directive Number FEM-2012-02, Policy to Assure the Competency of Organizations Generating Environmental Measurement Data under Agency-Funded Assistance Agreements, the CAR agrees, by entering into this agreement, that it has demonstrated competency prior to award, or alternatively, where a pre-award demonstration of competency is not practicable, the CAR agrees to demonstrate competency prior to carrying out any activities under the award involving the generation or use of environmental data. The CAR shall maintain competency for the duration of the project period of this agreement and this will be documented during the annual reporting process. A copy of the Policy is available online at http://www.epa.gov/fem/lab_comp.htm or a copy may also be requested by contacting the EPA Project Officer for this award.

C. Public Involvement and Community Outreach

1. All cleanup activities require a site-specific Community Involvement Plan. The plan must include providing reasonable notice to the community and opportunity for public involvement and comment on the proposed cleanup options under consideration for the site. All information, including responses to public comments and administrative records, may be made available to the public to the extent consistent with 2 CFR § 200.338 and applicable state, tribal, or local law.

D. Public Awareness

1. The CAR agrees to clearly reference EPA investments in the project during all phases of community outreach outlined in the EPA-approved workplan, which may include the development of any post-project summary or success materials that highlight achievements to which this project contributed.

   a. If any documents, fact sheets, and/or web materials are developed as part of this cooperative agreement, then they shall comply with the Acknowledgement Requirements for Non-ORD Assistance Agreements in the General Terms and Conditions of this agreement.

   b. If the EPA logo is displayed along with logos from other participating entities on websites, outreach materials, or reports, it must not be prominently displayed to imply that any of the recipient or subrecipient’s activities are being conducted by the EPA. Instead, the EPA logo should be accompanied with a statement indicating that the Trumbull County Land Revitalization Corporation received financial support from the EPA under an Assistance Agreement per the term and condition described in Section V.D.1.a. above. More information is available at https://www.epa.gov/stylebook/using-epa-seal-and-logo.

   c. Investing in America Emblem: The recipient will ensure that a sign is placed at construction sites supported in whole or in part by this award displaying the official Investing in America emblem and must identify the project as a "project funded by President Biden’s Bipartisan Infrastructure Law." The sign must be placed at construction sites in an easily visible location that can be directly linked to the work taking place and must be maintained in good condition throughout the construction period.

The recipient will ensure compliance with the guidelines and design specifications provided by EPA for using the official Investing in America emblem available at https://www.epa.gov/invest/investing-america-signage.
d. Procuring Signs: Consistent with section 6002 of RCRA, 42 U.S.C. 6962, and 2 CFR 200.323, recipients are encouraged to use recycled or recovered materials when procuring signs. Signage costs are considered an allowable cost under this assistance agreement provided that the costs associated with signage are reasonable. Additionally, to increase public awareness of projects serving communities where English is not the predominant language, recipients are encouraged to translate the language on signs (excluding the official Investing in America emblem or EPA logo or seal) into the appropriate non-English language(s). The costs of such translation are allowable, provided the costs are reasonable.

2. The CAR agrees to notify the EPA Project Officer listed in this award document of public or media events publicizing the accomplishment of significant events related to construction and/or site reuse projects as a result of this agreement, and provide the opportunity for attendance and participation by federal representatives with at least ten (10) working days' notice.

3. To increase public awareness of projects serving communities where English is not the predominant language, CARs are encouraged to include in their outreach strategies communication in non-English languages. Translation costs for this purpose are allowable, provided the costs are reasonable.

4. All public awareness activities conducted with EPA funding are subject to the provisions in the General Terms and Conditions on compliance with section 504 of the Americans with Disabilities Act.

E. Administrative Record

1. The CAR shall establish an Administrative Record that contains the documents that form the basis for the selection of a cleanup plan. Documents in the Administrative Record shall include the ABCA; site investigation reports; the cleanup plan; cleanup standards used; responses to public comments; and verification that shows that cleanup is complete. The CAR shall keep the Administrative Record available at a location convenient to the public and make it available for inspection. The Administrative Record must be retained for three (3) years after the termination of the cooperative agreement subject to any requirements for maintaining records of site cleanups ongoing at the time of termination.

F. Implementation of Cleanup Activities

1. The CAR shall ensure the adequacy of each cleanup in protecting human health and the environment as it is implemented.

2. If the CAR is unable or unwilling to complete the cleanup, the CAR shall ensure that the site is secure. The CAR shall notify the appropriate state agency and EPA to ensure an orderly transition should additional activities become necessary.

G. Completion of Cleanup Activities

1. The CAR shall ensure that the successful completion of a cleanup is properly documented. This must be done through a final report or letter from a Qualified Environmental Professional, or other documentation provided by a State or Tribe that shows cleanup is complete (including No Further Action letters, institutional controls, etc.). This documentation must be included as part of the Administrative Record.

H. Inclusion of Additional Terms and Conditions

1. In accordance with 2 CFR § 200.334, the CAR shall maintain records pertaining to the cooperative agreement for a minimum of three (3) years following submission of the final financial report unless one or more of the conditions described
in the regulation applies. The CAR shall provide access to records relating to cleanups supported with Cleanup cooperative agreement funds to authorized representatives of the Federal government as required by 2 CFR § 200.337.

2. The CAR has an ongoing obligation to advise EPA if it assessed any penalties resulting from environmental noncompliance at the site(s) subject to this agreement.

VI. PAYMENT AND CLOSEOUT

For the purposes of these Terms and Conditions, the following definitions apply: “payment” is EPA’s transfer of funds to the CAR; “closeout” refers to the process EPA follows to ensure that all administrative actions and work required under the cooperative agreement have been completed.

A. Payment Schedule

1. The CAR may request advance payment from EPA pursuant to 2 CFR § 200.305(b)(1) and the prompt disbursement requirements of the General Terms and Conditions of this agreement.

This requirement does not apply to states which are subject to 2 CFR § 200.305(a).

B. Schedule for Closeout

1. Closeout will be conducted in accordance with 2 CFR § 200.344. EPA will close out the award when it determines that all applicable administrative actions and all required work under the cooperative agreement have been completed.

2. The CAR, within 120 days after the expiration or termination of the cooperative agreement, must submit all financial, performance, and other reports required as a condition of the cooperative agreement.
   
a. The CAR must submit the following documentation:

   i. The Final Cooperative Agreement Performance Report as described in Section III.F. of these Terms and Conditions.

   ii. Administrative and Financial Reports as described in the General Terms and Conditions of this agreement.

b. The CAR must ensure that all appropriate data have been entered into ACRES or all hardcopy Property Profile Forms are submitted to the EPA Project Officer.

c. As required by 2 CFR § 200.344, the CAR must immediately refund to EPA any balance of unobligated (uncumbered) advanced cash or accrued program income that is not authorized to be retained for use on other cooperative agreements.

[1] Per EPA's General Term and Condition, the CAR must obtain prior approval from the EPA Grants Management Officer or Award Official for cumulative transfers of funds in excess of 10% of the total budget.

Davis-Bacon Terms and Conditions For Cooperative Agreements to Governmental Entities

DAVIS-BACON PREVAILING WAGE TERM AND CONDITION

The following terms and conditions specify how Cooperative Agreement Recipients (CARs) will assist EPA in meeting its Davis-Bacon (DB) responsibilities when DB applies to EPA awards of financial assistance under CERCLA 104(g) and any
other statute which makes DB applicable to EPA financial assistance. If a CAR has questions regarding when DB applies, obtaining the correct DB wage determinations, DB contract provisions, or DB compliance monitoring, they should contact the regional Brownfields Coordinator or Project Officer for guidance.

1. Applicability of the Davis-Bacon Prevailing Wage Requirements

After consultation with DOL, EPA has determined that for Brownfields Grants for remediation of sites contaminated with hazardous substances and petroleum, DB prevailing wage requirements apply when the project includes the following activities.

Hazardous substances contamination:

(a) All construction, alteration and repair activity involving the remediation of hazardous substances, including excavation and removal of hazardous substances, construction of caps, barriers, structures which house treatment equipment, and abatement of contamination in buildings.

Petroleum contamination:

(a) Installing piping to connect households or businesses to public water systems or replacing public water system supply well(s) and associated piping due to groundwater contamination,

(b) Soil excavation/replacement when undertaken in conjunction with the installation of public water lines/wells described above, or

(c) Soil excavation/replacement, tank removal, and restoring the area by paving or pouring concrete when the soil excavation/replacement occurs in conjunction with both tank removal and paving or concrete replacement.

In the above circumstances, all the laborers and mechanics employed by contractors and subcontractors will be covered by the DB requirements for all construction work performed on the site. Other petroleum site cleanup activities such as in situ remediation, and soil excavation/replacement and tank removal when not in conjunction with paving or concrete replacement, will not normally trigger DB requirements.

If the CAR encounters a unique situation at a site (e.g., unusually extensive excavation, construction of permanent facilities to house in situ remediation systems, reconstruction of roadways) that presents uncertainties regarding DB applicability, the CAR must discuss the situation with EPA before authorizing work on that site.

2. Obtaining Wage Determinations

(a) Unless otherwise instructed by EPA on a project specific basis, the CAR shall use the following DOL General Wage Classifications for the locality in which the construction activity subject to DB will take place. CARs must obtain proposed wage determinations for specific localities at https://sam.gov/.

(i) When soliciting competitive contracts, awarding new contracts or issuing task orders, work assignments or similar instruments to existing contractors (ordering instruments), the CAR shall use the “Heavy Construction” classification for the following activities:

Hazardous substances contamination: excavation and removal of hazardous substances, construction of caps, barriers, and similar activities that do not involve construction of buildings.

Petroleum contamination: installing piping to connect households or businesses to public water
systems or replacing public water system supply well(s) and associated piping, including soil
evacuation/replacement.

(ii) When soliciting competitive contracts, awarding new contracts, or issuing ordering instruments, the CAR shall use the “Building Construction” classification for the following activities:

Hazardous substances contamination: construction of structures which house treatment equipment, and abatement of contamination in buildings (other than residential structures less than 4 stories in height).

Petroleum contamination: soil excavation/replacement, tank removal, and restoring the area by paving or pouring concrete when the soil excavation/replacement occurs in conjunction with both tank removal and paving or concrete replacement at current or former service station sites, hospitals, fire stations, industrial or freight terminal facilities, or other sites that are associated with a facility that is not used solely for the underground storage of fuel or other contaminant.

(iii) When soliciting competitive contracts, awarding new contracts or issuing ordering instruments for soil excavation/replacement, tank removal, and restoring the area by paving or pouring concrete when the soil excavation/replacement occurs in conjunction with both tank removal and paving or concrete replacement at a facility that is used solely for the underground storage of fuel or other contaminant the CAR shall use the “Heavy Construction” classification. (Only applies to petroleum contamination.)

(iv) When soliciting competitive contracts, awarding new contracts or issuing ordering instruments for the abatement of contamination in residential structures less than 4 stories in height the CAR shall use “Residential Construction” classification. (Only applies to hazardous substances contamination.)

Note: CARs must discuss unique situations that may not be covered by the General Wage Classifications described above with EPA. If, based on discussions with a CAR, EPA determines that DB applies to a unique situation (e.g., unusually extensive excavation), the Agency will advise the CAR which General Wage Classification to use based on the nature of the construction activity at the site.

(b) CARs shall obtain the wage determination for the locality in which a Brownfields cleanup activity subject to DB will take place prior to issuing requests for bids, proposals, quotes or other methods for soliciting contracts (solicitation) for activities subject to DB. These wage determinations shall be incorporated into solicitations and any subsequent contracts. Prime contracts must contain a provision requiring that subcontractors follow the wage determination incorporated into the prime contract.

(i) While the solicitation remains open, the CAR shall monitor https://sam.gov/ on a weekly basis to ensure that the wage determination contained in the solicitation remains current. The CAR shall amend the solicitation if DOL issues a modification more than 10 days prior to the closing date (i.e., bid opening) for the solicitation. If DOL modifies or supersedes the applicable wage determination less than 10 days prior to the closing date, the CAR may request a finding from EPA that there is not reasonable time to notify interested contractors of the modification of the wage determination. EPA will provide a report of the Agency’s finding to the CAR.

(ii) If the CAR does not award the contract within 90 days of the closure of the solicitation, any modifications or supersedes DOL makes to the wage determination contained in the solicitation shall be effective unless EPA, at the request of the CAR, obtains an extension of the 90-day period from DOL.
pursuant to 29 CFR 1.6(c)(3)(iv). The CAR shall monitor https://sam.gov/ on a weekly basis if it does not award the contract within 90 days of closure of the solicitation to ensure that wage determinations contained in the solicitation remain current.

(iii) If the CAR carries out Brownfields cleanup activity subject to DB by issuing a task order, work assignment or similar instrument to an existing contractor (ordering instrument) rather than by publishing a solicitation, the CAR shall insert the appropriate DOL wage determination from https://sam.gov/ into the ordering instrument.

(c) CARs shall review all subcontracts subject to DB entered into by prime contractors to verify that the prime contractor has required its subcontractors to include the applicable wage determinations.

(d) As provided in 29 CFR 1.6(f), DOL may issue a revised wage determination applicable to a CAR’s contract after the award of a contract or the issuance of an ordering instrument if DOL determines that the CAR has failed to incorporate a wage determination or has used a wage determination that clearly does not apply to the contract or ordering instrument. If this occurs, the CAR shall either terminate the contract or ordering instrument and issue a revised solicitation or ordering instrument or incorporate DOL’s wage determination retroactive to the beginning of the contract or ordering instrument by change order. The CAR’s contractor must be compensated for any increases in wages resulting from the use of DOL’s revised wage determination.


(a) The CAR shall insert in full in any contract in excess of $2,000 which is entered into for the actual construction, alteration and/or repair, including painting and decorating, of a public building or public work, or building or work financed in whole or in part from Federal funds or in accordance with guarantees of a Federal agency or financed from funds obtained by pledge of any contract of a Federal agency to make a loan, grant or annual contribution (except where a different meaning is expressly indicated), and which is subject to DB, the following labor standards provisions.

(1) Minimum wages.

(i) All laborers and mechanics employed or working upon the site of the work will be paid unconditionally and not less often than once a week, and without subsequent deduction or rebate on any account (except such payroll deductions as are permitted by regulations issued by the Secretary of Labor under the Copeland Act (29 CFR Part 3)), the full amount of wages and bona fide fringe benefits (or cash equivalents thereof) due at time of payment computed at rates not less than those contained in the applicable wage determination of the Secretary of Labor which the CAR obtained under the procedures specified in Item 2, above, and made a part hereof, regardless of any contractual relationship which may be alleged to exist between the contractor and such laborers and mechanics.

Contributions made or costs reasonably anticipated for bona fide fringe benefits under section 1(b)(2) of the Davis-Bacon Act on behalf of laborers or mechanics are considered wages paid to such laborers or mechanics, subject to the provisions of paragraph (a)(1)(iv) of this section; also, regular contributions made or costs incurred for more than a weekly period (but not less often than quarterly) under plans, funds, or programs which cover the particular weekly period, are deemed to be constructively made or incurred during such weekly period. Such laborers and mechanics shall be paid the appropriate wage rate and fringe benefits on the wage determination for the classification of work actually performed, without regard to skill, except as provided in § 5.5(a)(4). Laborers or mechanics performing work in more than one classification may be
compensated at the rate specified for each classification for the time actually worked therein: Provided that the employer’s payroll records accurately set forth the time spent in each classification in which work is performed. The wage determination (including any additional classification and wage rates conformed under paragraph (a)(1)(ii) of this section) and the Davis-Bacon poster (WH-1321) shall be posted at all times by the contractor and its subcontractors at the site of the work in a prominent and accessible place where it can be easily seen by the workers. CARs shall require that the contractor and subcontractors include the name of the CAR employee or official responsible for monitoring compliance with DB on the poster.

(ii)(A) The CAR, on behalf of EPA, shall require that contracts and subcontracts entered into under this agreement provide that any class of laborers or mechanics, including helpers, which is not listed in the wage determination and which is to be employed under the contract shall be classified in conformance with the wage determination. The EPA Award Official shall approve an additional classification and wage rate and fringe benefits therefore only when the following criteria have been met:

1. The work to be performed by the classification requested is not performed by a classification in the wage determination; and
2. The classification is utilized in the area by the construction industry; and
3. The proposed wage rate, including any bona fide fringe benefits, bears a reasonable relationship to the wage rates contained in the wage determination.

(ii)(B) If the contractor and the laborers and mechanics to be employed in the classification (if known), or their representatives, and the CAR agree on the classification and wage rate (including the amount designated for fringe benefits where appropriate), a report of the action taken shall be sent by the CAR to the EPA Award Official. The Award Official will transmit the report to the Administrator of the Wage and Hour Division, Employment Standards Administration, U.S. Department of Labor, Washington, DC 20210. The Administrator, or an authorized representative, will approve, modify, or disapprove every additional classification action within 30 days of receipt and so advise the Award Official or will notify the Award Official within the 30-day period that additional time is necessary.

(ii)(C) In the event the contractor, the laborers or mechanics to be employed in the classification or their representatives, and the CAR do not agree on the proposed classification and wage rate (including the amount designated for fringe benefits where appropriate), the Award Official shall refer the questions, including the views of all interested parties and the recommendation of the award official, to the Administrator for determination. The Administrator, or an authorized representative, will issue a determination within 30 days of receipt and so advise the contracting officer or will notify the Award Official within the 30-day period that additional time is necessary.

(ii)(D) The wage rate (including fringe benefits where appropriate) determined pursuant to paragraphs (a)(1)(ii)(B) or (C) of this section, shall be paid to all workers performing work in the classification under this contract from the first day on which work is performed in the classification.

(iii) Whenever the minimum wage rate prescribed in the contract for a class of laborers or mechanics includes a fringe benefit which is not expressed as an hourly rate, the contractor shall either pay the benefit as stated in the wage determination or shall pay another bona fide fringe benefit or an hourly cash equivalent thereof.

(iv) If the contractor does not make payments to a trustee or other third person, the contractor may consider
as part of the wages of any laborer or mechanic the amount of any costs reasonably anticipated in providing bona fide fringe benefits under a plan or program, provided, that the Secretary of Labor has found, upon the written request of the contractor, that the applicable standards of the Davis-Bacon Act have been met. The Secretary of Labor may require the contractor to set aside in a separate account assets for the meeting of obligations under the plan or program.

(2) Withholding.

The CAR, upon written request of the Award Official or an authorized representative of the Department of Labor, shall withhold or cause to withhold from the contractor under this contract or any other Federal contract with the same prime contractor, or any other federally-assisted contract subject to Davis-Bacon prevailing wage requirements, which is held by the same prime contractor, so much of the accrued payments or advances as may be considered necessary to pay laborers and mechanics, including apprentices, trainees, and helpers, employed by the contractor or any subcontractor the full amount of wages required by the contract. In the event of failure to pay any laborer or mechanic, including any apprentice, trainee, or helper, employed or working on the site of the work, all or part of the wages required by the contract, EPA may, after written notice to the contractor, or CAR take such action as may be necessary to cause the suspension of any further payment, advance, or guarantee of funds until such violations have ceased.

(3) Payrolls and basic records.

(i) Payrolls and basic records relating thereto shall be maintained by the contractor during the course of the work and preserved for a period of three years thereafter for all laborers and mechanics working at the site of the work. Such records shall contain the name, address, and social security number of each such worker, his or her correct classification, hourly rates of wages paid (including rates of contributions or costs anticipated for bona fide fringe benefits or cash equivalents thereof of the types described in section 1(b)(2)(B) of the Davis-Bacon Act), daily and weekly number of hours worked, deductions made and actual wages paid. Whenever the Secretary of Labor has found under 29 CFR 5.5(a)(1)(iv) that the wages of any laborer or mechanic include the amount of any costs reasonably anticipated in providing benefits under a plan or program described in section 1(b)(2)(B) of the Davis-Bacon Act, the contractor shall maintain records which show that the commitment to provide such benefits is enforceable, that the plan or program is financially responsible, and that the plan or program has been communicated in writing to the laborers or mechanics affected, and records which show the costs anticipated or the actual cost incurred in providing such benefits. Contractors employing apprentices or trainees under approved programs shall maintain written evidence of the registration of apprenticeship programs and certification of trainee programs, the registration of the apprentices and trainees, and the ratios and wage rates prescribed in the applicable programs.

(ii)(A) The contractor shall submit weekly for each week in which any contract work is performed a copy of all payrolls to the CAR who will maintain the records on behalf of EPA. The payrolls submitted shall set out accurately and completely all of the information required to be maintained under 29 CFR 5.5(a)(3)(i), except that full social security numbers and home addresses shall not be included on weekly transmittals. Instead the payrolls shall only need to include an individually identifying number for each employee (e.g., the last four digits of the employee's social security number). The required weekly payroll information may be submitted in any form desired. Optional Form WH-347 is available for this purpose from the Wage and Hour Division website at https://www.dol.gov/whd/forms/wh347.pdf or its successor site. The prime contractor is responsible for the submission of copies of payrolls by all subcontractors. Contractors and subcontractors shall maintain
the full social security number and current address of each covered worker, and shall provide them upon request to the CAR for transmission to the EPA, if requested by EPA, the contractor, or the Wage and Hour Division of the Department of Labor for purposes of an investigation or audit of compliance with prevailing wage requirements. It is not a violation of this section for a prime contractor to require a subcontractor to provide addresses and social security numbers to the prime contractor for its own records, without weekly submission to the CAR.

(ii)(B) Each payroll submitted to the CAR shall be accompanied by a “Statement of Compliance,” signed by the contractor or subcontractor or his or her agent who pays or supervises the payment of the persons employed under the contract and shall certify the following:

1. That the payroll for the payroll period contains the information required to be provided under § 5.5 (a)(3)(ii) of Regulations, 29 CFR Part 5, the appropriate information is being maintained under § 5.5 (a)(3)(i) of Regulations, 29 CFR Part 5, and that such information is correct and complete;

2. That each laborer or mechanic (including each helper, apprentice, and trainee) employed on the contract during the payroll period has been paid the full weekly wages earned, without rebate, either directly or indirectly, and that no deductions have been made either directly or indirectly from the full wages earned, other than permissible deductions as set forth in Regulations, 29 CFR Part 3;

3. That each laborer or mechanic has been paid not less than the applicable wage rates and fringe benefits or cash equivalents for the classification of work performed, as specified in the applicable wage determination incorporated into the contract.

(ii)(C) The weekly submission of a properly executed certification set forth on the reverse side of Optional Form WH-347 shall satisfy the requirement for submission of the “Statement of Compliance” required by paragraph (a)(3)(ii)(B) of this section.

(ii)(D) The falsification of any of the above certifications may subject the contractor or subcontractor to civil or criminal prosecution under section 1001 of title 18 and section 231 of title 31 of the United States Code.

(iii) The contractor or subcontractor shall make the records required under paragraph (a)(3)(i) of this section available for inspection, copying, or transcription by authorized representatives of the EPA or the Department of Labor, and shall permit such representatives to interview employees during working hours on the job. If the contractor or subcontractor fails to submit the required records or to make them available, EPA may, after written notice to the contractor, CAR, sponsor, applicant, or owner, take such action as may be necessary to cause the suspension of any further payment, advance, or guarantee of funds. Furthermore, failure to submit the required records upon request or to make such records available may be grounds for debarment action pursuant to 29 CFR 5.12.

(4) Apprentices and Trainees.

(i) Apprentices. Apprentices will be permitted to work at less than the predetermined rate for the work they performed when they are employed pursuant to and individually registered in a bona fide apprenticeship program registered with the U.S. Department of Labor, Employment and Training Administration, Office of Apprenticeship Training, Employer and Labor Services, or with a State Apprenticeship Agency recognized by the Office, or if a person is employed in his or her first 90 days of probationary employment as an apprentice in such an apprenticeship program, who is not individually registered in the program, but who has been
certified by the Office of Apprenticeship Training, Employer and Labor Services or a State Apprenticeship Agency (where appropriate) to be eligible for probationary employment as an apprentice. The allowable ratio of apprentices to journeymen on the job site in any craft classification shall not be greater than the ratio permitted to the contractor as to the entire work force under the registered program. Any worker listed on a payroll at an apprentice wage rate, who is not registered or otherwise employed as stated above, shall be paid not less than the applicable wage rate on the wage determination for the classification of work actually performed. In addition, any apprentice performing work on the job site in excess of the ratio permitted under the registered program shall be paid not less than the applicable wage rate on the wage determination for the work actually performed. Where a contractor is performing construction on a project in a locality other than that in which its program is registered, the ratios and wage rates (expressed in percentages of the journeyman's hourly rate) specified in the contractor's or subcontractor's registered program shall be observed. Every apprentice must be paid at not less than the rate specified in the registered program for the apprentice's level of progress, expressed as a percentage of the journeymen hourly rate specified in the applicable wage determination. Apprentices shall be paid fringe benefits in accordance with the provisions of the apprenticeship program. If the apprenticeship program does not specify fringe benefits, apprentices must be paid the full amount of fringe benefits listed on the wage determination for the applicable classification. If the Administrator determines that a different practice prevails for the applicable apprentice classification, fringes shall be paid in accordance with that determination. In the event the Office of Apprenticeship Training, Employer and Labor Services, or a State Apprenticeship Agency recognized by the Office, withdraws approval of an apprenticeship program, the contractor will no longer be permitted to utilize apprentices at less than the applicable predetermined rate for the work performed until an acceptable program is approved.

(ii) Trainees. Except as provided in 29 CFR 5.16, trainees will not be permitted to work at less than the predetermined rate for the work performed unless they are employed pursuant to and individually registered in a program which has received prior approval, evidenced by formal certification by the U.S. Department of Labor, Employment and Training Administration. The ratio of trainees to journeymen on the job site shall not be greater than permitted under the plan approved by the Employment and Training Administration. Every trainee must be paid at not less than the rate specified in the approved program for the trainee's level of progress, expressed as a percentage of the journeyman hourly rate specified in the applicable wage determination. Trainees shall be paid fringe benefits in accordance with the provisions of the trainee program. If the trainee program does not mention fringe benefits, trainees shall be paid the full amount of fringe benefits listed on the wage determination unless the Administrator of the Wage and Hour Division determines that there is an apprenticeship program associated with the corresponding journeyman wage rate on the wage determination which provides for less than full fringe benefits for apprentices. Any employee listed on the payroll at a trainee rate who is not registered and participating in a training plan approved by the Employment and Training Administration shall be paid not less than the applicable wage rate on the wage determination for the classification of work actually performed. In addition, any trainee performing work on the job site in excess of the ratio permitted under the registered program shall be paid not less than the applicable wage rate on the wage determination for the work actually performed. In the event the Employment and Training Administration withdraws approval of a training program, the contractor will no longer be permitted to utilize trainees at less than the applicable predetermined rate for the work performed until an acceptable program is approved.

(iii) Equal employment opportunity. The utilization of apprentices, trainees and journeymen under this part shall be in conformity with the equal employment opportunity requirements of Executive Order 11246, as amended, and 29 CFR Part 30.
(5) Compliance with Copeland Act requirements. The contractor shall comply with the requirements of 29 CFR Part 3, which are incorporated by reference in this contract.

(6) Subcontracts. The contractor or subcontractor shall insert in any subcontracts the clauses contained in 29 CFR 5.5(a)(1) through (10) and such other clauses as the EPA may by appropriate instructions require, and also a clause requiring the subcontractors to include these clauses in any lower tier subcontracts. The prime contractor shall be responsible for the compliance by any subcontractor or lower tier subcontractor with all the contract clauses in this term and condition.

(7) Contract termination: debarment. A breach of the contract clauses in 29 CFR 5.5 may be grounds for termination of the contract, and for debarment as a contractor and a subcontractor as provided in 29 CFR 5.12.

(8) Compliance with Davis-Bacon and Related Act requirements. All rulings and interpretations of the Davis-Bacon and Related Acts contained in 29 CFR Parts 1, 3, and 5 are herein incorporated by reference in this contract.

(9) Disputes concerning labor standards. Disputes arising out of the labor standards provisions of this contract shall not be subject to the general disputes clause of this contract. Such disputes shall be resolved in accordance with the procedures of the Department of Labor set forth in 29 CFR Parts 5, 6, and 7. Disputes within the meaning of this clause include disputes between the contractor (or any of its subcontractors), the CAR, borrower or subrecipient and EPA, the U.S. Department of Labor, or the employees or their representatives.

(10) Certification of eligibility.

(i) By entering into this contract, the contractor certifies that neither it (nor he or she) nor any person or firm who has an interest in the contractor’s firm is a person or firm ineligible to be awarded Government contracts by virtue of section 3(a) of the Davis-Bacon Act or 29 CFR 5.12(a)(1).

(ii) No part of this contract shall be subcontracted to any person or firm ineligible for award of a Government contract by virtue of section 3(a) of the Davis-Bacon Act or 29 CFR 5.12(a)(1).


4. Contract Provisions for Contracts in Excess of $100,000

(a) Contract Work Hours and Safety Standards Act. The CAR shall insert the following clauses set forth in paragraphs (a)(1), (2), (3), and (4) of this section in full in any contract in an amount in excess of $100,000 and subject to the overtime provisions of the Contract Work Hours and Safety Standards Act. These clauses shall be inserted in addition to the clauses required by Item 3, above or 29 CFR 4.6. As used in this paragraph, the terms laborers and mechanics include watchmen and guards.

(1) Overtime requirements. No contractor or subcontractor contracting for any part of the contract work which may require or involve the employment of laborers or mechanics shall require or permit any such laborer or mechanic in any workweek in which he or she is employed on such work to work in excess of forty hours in such workweek unless such laborer or mechanic receives compensation at a rate not less than one and one-half times the basic rate of pay for all hours worked in excess of forty hours in such workweek.

(2) Violation; liability for unpaid wages; liquidated damages. In the event of any violation of the clause set forth in paragraph (a)(1) of this section the contractor and any subcontractor responsible therefore shall be liable for the unpaid wages. In addition, such contractor and subcontractor shall be liable to the United States (in the case of
work done under contract for the District of Columbia or a territory, to such District or to such territory), for liquidated damages. Such liquidated damages shall be computed with respect to each individual laborer or mechanic, including watchmen and guards, employed in violation of the clause set forth in paragraph (a)(1) of this section, in the sum of $10 for each calendar day on which such individual was required or permitted to work in excess of the standard workweek of forty hours without payment of the overtime wages required by the clause set forth in paragraph (a)(1) of this section.

(3) Withholding for unpaid wages and liquidated damages. The CAR, upon written request of the Award Official or an authorized representative of the Department of Labor, shall withhold or cause to withhold from any moneys payable on account of work performed by the contractor or subcontractor under any such contract or any other Federal contract with the same prime contractor, or any other federally-assisted contract subject to the Contract Work Hours and Safety Standards Act, which is held by the same prime contractor, such sums as may be determined to be necessary to satisfy any liabilities of such contractor or subcontractor for unpaid wages and liquidated damages as provided in the clause set forth in paragraph (a)(2) of this section.

(4) Subcontracts. The contractor or subcontractor shall insert in any subcontracts the clauses set forth in paragraph (a)(1) through (4) of this section and also a clause requiring the subcontractors to include these clauses in any lower tier subcontracts. The prime contractor shall be responsible for compliance by any subcontractor or lower tier subcontractor with the clauses set forth in paragraphs (a)(1) through (4) of this section.

(b) In addition to the clauses contained in Item 3, above, in any contract subject only to the Contract Work Hours and Safety Standards Act and not to any of the other statutes cited in 29 CFR 5.1, the CAR shall insert a clause requiring that the contractor or subcontractor shall maintain payrolls and basic payroll records during the course of the work and shall preserve them for a period of three years from the completion of the contract for all laborers and mechanics, including guards and watchmen, working on the contract. Such records shall contain the name and address of each such employee, social security number, correct classifications, hourly rates of wages paid, daily and weekly number of hours worked, deductions made, and actual wages paid. Further, the CAR shall insert in any such contract a clause providing that the records to be maintained under this paragraph shall be made available by the contractor or subcontractor for inspection, copying, or transcription by authorized representatives of the (write the name of agency) and the Department of Labor, and the contractor or subcontractor will permit such representatives to interview employees during working hours on the job.

5. Compliance Verification

(a) The CAR shall periodically interview a sufficient number of employees entitled to DB prevailing wages (covered employees) to verify that contractors or subcontractors are paying the appropriate wage rates. As provided in 29 CFR 5.6(a)(3), all interviews must be conducted in confidence. The CAR must use Standard Form 1445 or equivalent documentation to memorialize the interviews. Copies of the SF 1445 are available from EPA on request.

(b) The CAR shall establish and follow an interview schedule based on its assessment of the risks of noncompliance with DB posed by contractors or subcontractors and the duration of the contract or subcontract. At a minimum, the CAR must conduct interviews with a representative group of covered employees within two weeks of each contractor or subcontractor’s submission of its initial weekly payroll data and two weeks prior to the estimated completion date for the contract or subcontract. CARs must conduct more frequent interviews if the initial interviews or other information indicates that there is a risk that the contractor or subcontractor is not complying with DB. CARs shall immediately conduct necessary interviews in response to an alleged violation of the prevailing wage requirements. All interviews
shall be conducted in confidence.

(c) The CAR shall periodically conduct spot checks of a representative sample of weekly payroll data to verify that contractors or subcontractors are paying the appropriate wage rates. The CAR shall establish and follow a spot check schedule based on its assessment of the risks of noncompliance with DB posed by contractors or subcontractors and the duration of the contract or subcontract. At a minimum, the CAR must spot check payroll data within two weeks of each contractor or subcontractor’s submission of its initial payroll data and two weeks prior to the completion date the contract or subcontract. CARs must conduct more frequent spot checks if the initial spot check or other information indicates that there is a risk that the contractor or subcontractor is not complying with DB. In addition, during the examinations the CAR shall verify evidence of fringe benefit plans and payments thereunder by contractors and subcontractors who claim credit for fringe benefit contributions.

(d) The CAR shall periodically review contractors and subcontractors use of apprentices and trainees to verify registration and certification with respect to apprenticeship and training programs approved by either the U.S Department of Labor or a state, as appropriate, and that contractors and subcontractors are not using disproportionate numbers of, laborers, trainees and apprentices. These reviews shall be conducted in accordance with the schedules for spot checks and interviews described in Item 5(b) and (c) above.

(e) CARs must immediately report potential violations of the DB prevailing wage requirements to the EPA DB contact listed above and to the appropriate DOL Wage and Hour District Office listed at https://www.dol.gov/whd/americas2.htm.